







October 16, 2024

The Honorable Sherrod Brown Chairman United States Senate Committee on Banking, Housing, and Urban Affairs U.S. Senate Washington, DC 20510

The Honorable Tim Scott
Ranking Member
United States Senate Committee on Banking, Housing, and Urban Affairs
U.S. Senate
Washington, DC 20510

To Chairman Brown and Ranking Member Scott:

We – the National Low Income Housing Coalition, National League of Cities, National Association of Counties, Enterprise Community Partners, and the 500 additional national, state, and local organizations listed below – urge you to **include in any bipartisan housing package that advances in the Senate Banking, Housing, and Urban Affairs Committee the "Reforming Disaster Recovery Act" (S.1686), as introduced by Senators Brian Schatz (D-HI), Susan Collins (R-ME), Patty Murray (D-WA), Cindy Hyde-Smith (R-MS), Ron Wyden (D-OR), Roger Wicker (R-MS), Chris Van Hollen (D-MD), Bill Cassidy (R-LA), Jon Tester (D-MT), Thom Tillis (R-NC), Ben Ray Luján (D-NM), Todd Young (R-IN), Cory Booker (D-NJ), and Alex Padilla (D-CA) and Representative Al Green (D-TX). This bipartisan legislation will make the flow of disaster recovery funds faster, more equitable, and more accountable to taxpayers. The bill was also included in the Senate Transportation, Housing, and Urban Development appropriation bill for FY 2023, and the House version of the FY 2023 National Defense Authorization Act (NDAA).** 

Millions of disaster survivors across the country are facing catastrophic, life-threatening, extreme weather events, including stronger hurricanes, extreme heat, unprecedented drought, and severe wildfires. In 2023, there were 25 separate billion-dollar disasters, including extreme tornado outbreaks in Alabama, Arkansas, Mississippi, Missouri, Tennessee, and across the central U.S., as well as devastating wildfires in Hawaii, severe flooding in California, and extreme blizzards in upstate New York. These disasters come after multiple other disasters in 2022, Hurricane Ian along the Florida Coast to catastrophic flooding in East Kentucky, deadly winter storms, and tornado outbreaks leaving behind devastated households and communities across the country.

If enacted, the Reforming Disaster Recovery Act would permanently authorize the U.S. Department of Housing and Urban Development's (HUD)'s Community Development Block Grant - Disaster Recovery (CDBG-DR) program, which provides flexible grants to help cities,

counties, and states recover from Presidentially declared disasters and rebuild affordable housing and other infrastructure after a disaster, especially in low-income areas.

Insurance and short-term federal assistance are unable to cover the cost of a disaster for many low-income homeowners, renters, and people experiencing homelessness. State and local governments often struggle to repair infrastructure and facilitate economic development in low-income communities. Many of the lowest-income households — who are disproportionately affected by disasters but receive the least amount of assistance afterward — face homelessness or displacement as shorter-term assistance programs end. As the only source for federal long-term recovery funds, CDBG-DR can fill this gap in assistance and ensure every disaster survivor and their communities are able to fully and equitably recover.

Although other federal agencies have standing resources to quickly serve communities when disasters strike, CDBG-DR funds are only made available through special congressional approval. Due to the program's lack of permanent authorization, HUD must write a new set of regulations to guide state and local grantees each time it appropriates funds. This ad hoc system can delay funding for over three years after a disaster occurs. As a result, recovery timelines are lengthened, economies stagnate, and homelessness and out-migration from disaster-impacted areas increase.

The Reforming Disaster Recovery Act will help ensure that long-term disaster recovery funds are made quickly available after disasters and that all disaster survivors and their communities can fully and equitably recover. The 2019 version of the bill was unanimously passed out of the House Financial Services Committee and was approved by the House of Representatives through a bipartisan vote. HUD and the Government Accountability Office under the past two administrations have agreed that permanently authorizing the CDBG-DR program would vastly improve how the country's most important long-term disaster recovery program operates. In addition to codifying the CDBG-DR program in statute, the bill contains critical reforms to help ensure a more efficient and equitable disaster recovery and mitigate future risks by:

- Requiring that the use of funds are balanced between infrastructure and housing;
- Ensuring that housing funds are spent proportionally between homeowners and renters;
- Requiring HUD to release information on disaster recovery to the public disaggregated by income, race, geography and all protected classes of individuals under federal civil rights and nondiscrimination laws;
- Requiring federal agencies to share all data to improve coordination of the disaster recovery process, as well as increase oversight and data transparency;
- Authorizing the creation of a CDBG-DR Reserve Fund that can quickly disperse initial recovery funding post-disaster without waiting for a new congressional action;
- Developing a formula to allocate assistance to the most impacted areas;
- Maintaining the current requirement that 70% of the funds benefit Low and Moderate Income households;
- Creating a capacity building and technical assistance set-aside for grantees;

- Ensuring that state action plans receive at least 14 days for public comment and requiring states to engage with stakeholders in the impacted areas;
- Promoting disaster mitigation and resiliency by establishing an Office of Disaster Recovery and Resilient Communities at HUD;
- Creating a significant set-aside for disaster mitigation activities; and
- Creating specific minimum construction standards for areas designated as hazard prone by HUD and FEMA.

Again, we urge you to support this important bipartisan legislation and include it in any bipartisan housing package that advances in the Banking Committee. By passing the Reforming Disaster Recovery Act, Congress can provide meaningful relief to the millions of disaster survivors most in need.

Sincerely,

# National and Multistate Organizations (161)

#### **AARP**

American Association on Health and Disability

American Council of the Blind

American Flood Coalition Action

Americans for Financial Reform

Antioch University

Anthropocene Alliance

Appalachia Service Project

**APRIL** 

Autistic People of Color Fund

Autistic Self Advocacy Network

Autistic Women & Nonbinary Network

Avesta Housing

Benevolent Rural Alliance for Cultural and Environmental Strategies (B.R.A.C.E.S)

**Bodaken and Associates** 

**BPC** Action

**Build Change** 

Catholic Charities USA

**Center for Community Progress** 

Center for Disability Rights, Inc.

Center for Independence

Center for Law and Social Policy (CLASP)

Children's HealthWatch

Coalition for Environment, Equity, and Resilience

Coalition for Home Repair

Coalition of Community Organizations

Coalition on Human Needs

The Coelho Center for Disability Law, Policy and Innovation

Collaborative solutions

CommonSpirit Health

Community Change

Community Change Action

Community HousingWorks

Community Opportunity Alliance

**Community Solutions** 

**Consumer Action** 

Consumer Credit and Budget Counseling, Inc. dba National Foundation for Debt

Management

Council for Affordable and Rural Housing

Council of Affairs for Naturally Occurring Autochthons (CANOA)

Council of Large Public Housing Authorities

Council of State Community Development Agencies

Corporation for Supportive Housing

Crisis Cleanup

Disability Action Center - NW, Inc.

Disability Rights Education and Defense Fund

Disaster Justice Network

**Disaster Housing Recovery Coalition** 

**Drexel University** 

**EcoArts Connections** 

The Elevated Studio

**Emergency Legal Responders** 

**Enterprise Community Partners** 

**Equal Justice Works** 

**Equal Rights Center** 

**Evergreen Action** 

Evangelical Lutheran Church in America

Fahe

Fair Share Housing Center

Feeding the Carolinas

For Every Black Body, Inc.

Funders Together to End Homelessness

Good360

Green & Healthy Homes Initiative

**Grounded Solutions Network** 

Habitat for Humanity International

HDC MidAtlantic

HeirShares

Hispanic Federation

Home for All Coalition

Homeless Advocacy for All (Ha4aLL)

Housing Advisory Group

**Housing Assistance Council** 

Integrated Community Solutions, Inc

Jewish Women International

Lakeshore Foundation

League of United Latin American Citizens (LULAC)

Lisa A Baker Consulting

Livelihoods Knowledge Exchange Network

Local Initiatives Support Corporation

Low Income Investment Fund

Lowlander Center

Manufactured Home Institute (MHI)

Martignetti Planned Giving Advisors, LLC

MDC, Inc.

Mercy Housing

Mi Familia En Accion

Modular Building Institute

MPACT Strategic Consulting LLC

My Dog Is My Home

**NAACP** 

National Affordable Housing Management Association

National Alliance of HUD Tenants

National Alliance to End Homelessness

National Association of Counties

National Association of Affordable Housing Lenders

National Association of Housing and Redevelopment Officials

National Association for Latino Community Asset Builders

National Coalition for Latinxs with Disabilities

National Coalition for the Homeless

National Community Action Partnership

National Community Development Association

National Community Reinvestment Coalition (NCRC)

National Consumer Law Center

National Council of St. Vincent de Paul

The National Domestic Violence Hotline

National Education Association (NEA)

National Fair Housing Alliance

National Health Care for the Homeless Council

National Housing Conference

National Housing Law Project

National Housing Resource Center

**National Housing Trust** 

National Institute of Minority Economic Development

National League of Cities

National Leased Housing Association

National Low Income Housing Coalition

National NeighborWorks Association

Natural Resource Defense Council

NECHAMA -- Jewish Response to Disaster

Network Lobby for Catholic Social Justice

New Hope Collaborative

The NRP Group

Organizing Resilience

Oxfam America

Pallet Shelter

People's Action

**RESULTS Educational Fund** 

Planners for Puerto Rico

Poverty & Race Research Action Council (PRRAC)

Presbyterian Church (USA) Office of Public Witness

Protect Our Stolen Treasure (P.O.S.T)

Preservation of Affordable Housing

Public Advocacy for Kids (PAK)

Public Housing Association of Residents

Rebuilding Together

The Redress Movement

Research, Policy, & Impact Center

**Rural Community Assistance Corporation** 

**SBP** 

Shimberg Center for Housing Studies - University of Florida

**Smart Home America** 

Southern Coalition for Social Justice

Southern Economic Advancement Project

Southern Poverty Law Center Action Fund

**SPEAK** 

Stewards of Affordable Housing for the Future

Team Rubicon

Technical Assistance Collaborative, Inc.

Tulane University - Consortium for Equitable Disaster Resilience (CEDR)

**Turtle Island Restoration Network** 

The Partnership for Inclusive Disaster Strategies

UnidosUS

**Union of Concerned Scientists** 

United Church of Christ
United Native American Housing Association
United Policyholders
Voices of Community Activists and Leaders
Volunteers of America Ohio and Indiana
The William Averette Anderson Fund
World Institute on Disability
The Young People's Guild

# State and Local Organizations or Governments (343)

#### Alabama

Alabama Province Community Housing Development Organizations (CHDO) Center for Fair Housing Community Service Programs of West AL Legacy 166 Unless U

## Alaska

Alaska Coalition on Housing & Homelessness Alaska Voluntary Organizations Active in Disasters (VOAD)

#### Arizona

Foundation for Senior Living HUBitual Learning and Outreach

## Arkansas

**ACHANGE** 

Arkansas Advocates for Children and Families Arkansas Appleseed Legal Justice Center Arkansas Coalition of Marshallese

#### California

California Coalition for Rural Housing California Housing Partnership

California Voluntary Organizations Active in Disaster (VOAD)

Catholic Charities Yolo Solano

City and County of San Francisco

City of Long Beach

City of San Diego

City of Santa Ana

Community Housing Improvement Program (CHIP)

**Connecting Point** 

Contra Costa Crisis Center

County of Sonoma Department of Health Services

**Eden Housing** 

Genesis

Haus of a Stranger

The Hitchens Team @ Pacific Estates

Housing California

Legal Aid of Sonoma County

Making Hope Happen Foundation - Uplift San Bernardino

The Marvel Method

Mayor, City of West Sacramento

Mono County

Neighborhood Partnership Housing Services (NPHS)

NeighborWorks Orange County

Non-Profit Housing Association of Northern California

Office of Mayor Darrell Steinberg

People's Self-Help Housing

**Public Advocates** 

Sacramento Housing Alliance

San Joaquin Valley Housing Collaborative

Self-Help Enterprises

Shalom Center for T.R.E.E. of Life

Sisters of St. Joseph Healthcare Foundation

Sunseri Construction

Wild Cat Consulting

## Colorado

Colorado Coalition for the Homeless

Colorado Poverty Law Project

Denver Metro Fair Housing Center

## Connecticut

Connecticut Coalition to End Homelessness

The Housing Collective

**NEST** 

Partnership for Strong Communities

#### **Delaware**

Division of Public Health, Office of Preparedness Housing Alliance Delaware

# **District of Columbia**

# DC Voluntary Organizations Active in Disaster (VOAD)

#### Florida

Affordable Homeownership Foundation, Inc.

Arcadia-DeSoto Habitat for Humanity

Central Florida Jobs With Justice

**Community Justice Project** 

Disability Rights Florida

Disability Solutions for Independent Living

Florida Housing Coalition

Florida Independent Living Council, Inc.

Florida Supportive Housing Coalition

Habitat for Humanity of Florida

Habitat for Humanity of Greater Miami, Florida

Habitat for Humanity Lake-Sumter, Florida

Habitat for Humanity of Jacksonville, Inc.

**Highlands Habitat for Humanity** 

Homeless Coalition of Poll County

Pensacola Habitat for Humanity

NAACP Miami-Dade

Self Reliance Inc Center for Independent Living

St. Lucie Habitat for Humanity of Florida

**Solar Habitats** 

## Georgia

Center for a Sustainable Coast

Community Outreach Training Center, Inc.

Georgia Alliance to End Homelessness

Georgia Coalition Against Domestic Violence

#### Hawaii

Aloha Independent Living Hawaii

Habitat for Humanity Maui, Inc.

Hawaii State Council on Developmental Disabilities

Kilauea Drama & Entertainment Network

Lanakila Pacific

Maui Economic Opportunity, Inc.

Maui Housing Hui

Maui Rapid Response

Maui United Way

## Idaho

Boise/Ada County Homeless Coalition

Idaho Anti-Trafficking Coalition
Idaho Council on Developmental Disabilities
Idaho State Independent Living Council
Intermountain Fair Housing Council
Living Independence Network Corporation
South Central Community Action Partnership

## Illinois

Chicago Area Fair Housing Alliance HOPE Fair Housing Center Housing Action Illinois Open Communities South Suburban Housing Center Supportive Housing Providers Association

## Indiana

Fair Housing Center of Central Indiana Habitat for Humanity of Indiana Indiana Voluntary Organizations Active in Disaster (VOAD) Prosperity Indiana

#### Iowa

Disaster Resilience Institute
Sisters of the Presentation, Dubuque, IA

## Kentucky

Catholic Charities- Diocese of Owensboro Homeless and Housing Coalition of Kentucky Kentucky Affordable Housing Coalition Kentucky Equal Justice Center Kentucky Habitat for Humanity, Inc

Kentucky Housing Corporation

Kentucky Voices for Health

Kentucky Voluntary Organizations Active in Disaster (VOAD)

Juniper Health

Mental Health America of Kentucky

**VOCAL-KY** 

#### Louisiana

A Community Voice – ACORN

Acadiana Regional Coalition on Homelessness & Housing

Alliance for Affordable Energy

Coalition for the Homeless (Louisville)

Common Ground Relief

**Cycles Life Solutions** 

East St. Tammany Habitat for Humanity Inc.

Feeding Louisiana

For a Better Bayou

Greater New Orleans Housing Alliance

Habitat for Humanity of Greater Baton Rouge

Habitat for Humanity St. Tammany West

HousingNOLA

HousingLOUISIANA

Lafayette Habitat for Humanity

Louisiana Appleseed Center for Law and Justice

Louisiana Just Recovery Network

Micah Six Eight Mission

M-W & Associates

Neighborhood Development Foundation

The Neutral Ground Collective

Southeastern Louisiana University

**SUNVESTKA** 

#### Maine

Coastal Enterprises, Inc.

Maine Voluntary Organizations Active in Disasters (VOAD)

Penquis Community Action Agency

**Quality Housing Coalition** 

## Maryland

Advocacy and Training Center

Community Development Network of Maryland

Maryland Center on Economic Policy

Montgomery Housing Partnership

**Public Justice Center** 

#### Massachusetts

CAN-DO

Massachusetts Association of Community Development Corporations

The Massachusetts Coalition for the Homeless

# Michigan

Business Men & Women Social Club of Detroit

Detroit Affordable Housing and Homelessness Task Force

Michigan Coalition Against Homelessness

## Minnesota

**Disaster Justice** 

Metropolitan Interfaith Council on Affordable Housing

Minnesota Housing Partnership

Minnesota Voluntary Organizations Active in Disaster (VOAD)

Our Spring Lake Store LLC

## **Mississippi**

Cherokee Concerned Citizens

Mississippi Center for Justice

Mississippi Voluntary Organizations Active in Disaster (VOAD)

## Missouri

Empower Missouri

United Way of Greater Kansas City

#### Nebraska

Nebraska Voluntary Organizations Active in Disaster (VOAD)

## Nevada

**RESULTS** Nevada

# **New Hampshire**

Cross Roads House, Inc.

Granite State Organizing Project

Housing Action New Hampshire

Lakes Region Community Developers

New Hampshire Voluntary Organizations Active in Disaster (VOAD)

# **New Jersey**

Affordable Housing Alliance

Housing and Community Development Network of New Jersey

Mercer Alliance to End Homelessness

Monarch Housing Associates

New Jersey Organizing Project

New Jersey Tenants Organization

NJ Coalition to End Homelessness

Project Freedom, Inc.

Solution To End Poverty Soon (STEPS)

## **New Mexico**

NAACP Santa Fe NM

#### **New York**

Association for Neighborhood & Housing Development

Center for NYC Neighborhoods, Inc.

Community Voices Heard

COMPASS at Broad St. Presbyterian Church

Disaster Law Project

Greater Syracuse Tenants Network

Housing and Family Services of Greater New York

The Neighborhood Preservation Coalition of New York State

New Hour

New York State Rural Housing Coalition

NYS Tenants & Neighbors

Voices Of Community Activists & Leaders (VOCAL-NY)

New Destiny

St. John's Episcopal Hospital Episcopal Health Services

Supportive Housing Network of New York

United Tenants of Albany

## **North Carolina**

AIJ Connection Services, Inc.

Albemarle Hospital Foundation

AMEXCAN, Inc.

Catholic Charities of the Diocese of Raleigh

City of Greensboro

Coastal Carolina Riverwatch

Crystal Coast Water Keepers

DataWorks NC

Disability Rights North Carolina

Down Home North Carolina

Eastern Carolina Board of Realtist

Legal Services of North Carolina (LSNC)

Little Listeners of the Carolina's

Lock Out Love Inc

**Mid-East Commission** 

Mosaic Development Group

NC Citizens For HOA Reform

NC Disaster Response and Resilience Network

NC Statewide Independent Living Council

NC 100

New Urban Residential

North Carolina Coalition to End Homelessness

North Carolina Housing Coalition

North Carolina Riverwatch

Pender County Long Term Recovery Group

RiverLink Inc.

Robeson County Church and Community Center

Robeson County Disaster Recovery Committee

United Way of Alamance County

Working Landscapes

WZA Consultant

#### Ohio

Affordable Housing Alliance of Central Ohio

Alcohol, Drug Addiction and Mental Health Services Board Serving Athens, Hocking and

**Vinton Counties** 

City Mission of Findlay

CityWide Development Corporation

City of Cincinnati

Clinton County Services for the Homeless, Inc.

Coalition on Homelessness and Housing in Ohio

Columbus Apartment Association

Community Action Agency

Community Action Wayne/Medina

Community Housing Network

Community Shelter Board

Communities United for Action

County Corp

Crisis Care Line/House of Transition

**Dayton Tenant Union** 

Family & Community Services

Found House Interfaith Housing Network

Habitat for Humanity of Greater Dayton

**Highland County Homeless Shelter** 

Home is the Foundation

Homeless Outreach...Mt. Carmel

Hope Whispers Community Organization Inc.

**Huckleberry House** 

Human Service Chamber of Franklin County

**ILCAO** 

Jones Rehab Inc

Lowenstein Development, LLC

Miami Valley Fair Housing Center, Inc.

Neighborhood Properties Inc.

Northern Ohioans for Budget Legislation Equality

Office for Social Concerns

Ohio Animal Advocates

The Refuge

Sarah's Friends

Spatialist LLC

StarkFresh

St. Mary Development Corp.

Transformation Life Center

United Way of Greater Cincinnati

Warren Metropolitan Housing Authority, OH (WMHA)

# Oregon

Bienestar

CASA of Oregon

Farmworker Housing Dev. Corporation

**ROSE Community Development** 

Santiam Integration Team

# Pennsylvania

Housing Alliance of Pennsylvania

Move Past Plastic (MPP)

Pennsylvania Association of Housing & Redevelopment Agencies

Pennsylvania Department of Human Services

## **Rhode Island**

Housing Network of Rhode Island

HousingWorks RI at RWU

RI Coalition to End Homelessness

## **South Carolina**

**ACLU** of South Carolina

City of Greenville

Food For All

South Carolina Appleseed Legal Justice Center

South Carolina Association of Community Action Partnerships, Inc.

South Carolina Conference of the NAACP

South Carolina Housing Justice Network

## **Tennessee**

African American Clergy Collective of Tennessee

Black Clergy Collaborative of Memphis

Community Bridges, Inc.

**Erwin Housing Authority** 

Open Table Nashville

Sowing Justice

# Statewide Independent Living Council of Tennessee

#### **Texas**

Air Alliance Houston

Animal Investigation & Response

Bayou City Waterkeeper

Center for Civic and Public Policy Improvement

Come dream. Come build. (CDCB)

Connective TX

Disability Rights Texas

**Disaster Housing Consultants** 

Fair Housing and Neighborhood Rights

Harvey Forgotten Survivors Caucus

**HOME Coalition** 

Liberty County Long-Term Recovery Committee

Northeast Action Collective

Texas A&M University

Texas Appleseed

Texas Homeless Network

**Texas Housers** 

Texas Humane Legislation Network

United Way of Greater Houston

UT for Housing Transparency

West Street Recovery

## Utah

Clearfield City

**Utah Housing Coalition** 

## Vermont

Housing and Homelessness Alliance of Vermont

Randolph Area Community Developpent Corporation

Vermont Interfaith Action

**Vermont State Housing Authority** 

## Virginia

Piedmont Housing Alliance

Virigina Housing Alliance

Virginia Supportive Housing

# Washington

Center for Independence

Central Washington Disability Resources

City of Everett, WA City of Olympia Village Cohousing Works

# West Virginia

WV Coalition to End Homelessness

#### Wisconsin

Independence First

## **Puerto Rico**

Consensus for Puerto Rico CD & CA Corp.
Firmes, Unidos y Resilientes con la AbogacÃ-a (FURIA Inc.)
Junta Comunitaria Pastillo Tibes Corp.
La Fundacion del Perpetuo Socorro
Resiliency Law Center
Un Nuevo Amanecer Inc.

## CC:

The Honorable Chuck Schumer, Majority Leader, U.S. Senate
The Honorable Mitch McConnell, Minority Leader, U.S. Senate
The Honorable Mike Johnson, Speaker, U.S. House of Representatives
The Honorable Hakeem Jeffries, Minority Leader, U.S. House of Representatives
Chairman Patrick McHenry, Committee on Financial Services, U.S. House of Representatives
Ranking Member Maxine Waters, Committee on Financial Services, U.S. House of Representatives