



March 27, 2024

The Honorable Sherrod Brown
Chairman
United States Senate Committee on Banking, Housing, and Urban Affairs
U.S. Senate
Washington, DC 20510

The Honorable Tim Scott
Ranking Member
United States Senate Committee on Banking, Housing, and Urban Affairs
U.S. Senate
Washington, DC 20510

To Chairman Brown and Ranking Member Scott:

We – the National Low Income Housing Coalition, National League of Cities, National Association of Counties, Enterprise Community Partners, and the 100 additional national, state, and local organizations listed below – urge you to **include in any bipartisan housing package that advances in the Senate Banking, Housing, and Urban Affairs Committee the “Reforming Disaster Recovery Act” (S.1686)**, as introduced by Senators Brian Schatz (D-HI), Susan Collins (R-ME), Patty Murray (D-WA), Cindy Hyde-Smith (R-MS), Ron Wyden (D-OR), Roger Wicker (R-MS), Chris Van Hollen (D-MD), Bill Cassidy (R-LA), Jon Tester (D-MT), Thom Tillis (R-NC), Ben Ray Lujan (D-NM), Todd Young (R-IN), Cory Booker (D-NJ), and Alex Padilla (D-CA).and Representative Al Green (D-TX). This bipartisan legislation will make the flow of disaster recovery funds faster, more equitable, and more accountable to taxpayers. The bill was also included in the Senate Transportation, Housing, and Urban Development appropriation bill for FY 2023, and the House version of the FY 2023 National Defense Authorization Act (NDAA).

Millions of disaster survivors across the country are facing catastrophic, life-threatening, extreme weather events, including stronger hurricanes, extreme heat, unprecedented drought, and severe wildfires. In 2023, there were 25 separate billion-dollar disasters, including extreme tornado outbreaks in Alabama, Arkansas, Mississippi, Missouri, Tennessee, and across the central U.S., as well as devastating wildfires in Hawaii, severe flooding in California, and extreme blizzards in upstate New York. These disasters come after multiple other disasters in 2022, Hurricane Ian along the Florida Coast to catastrophic flooding in East Kentucky, deadly winter storms, and tornado outbreaks leaving behind devastated households and communities across the country.

If enacted, the Reforming Disaster Recovery Act would permanently authorize the U.S. Department of Housing and Urban Development’s (HUD)’s Community Development Block Grant - Disaster Recovery (CDBG-DR) program, which provides flexible grants to help cities,

counties, and states recover from Presidentially declared disasters and rebuild affordable housing and other infrastructure after a disaster, especially in low-income areas.

Insurance and short-term federal assistance are unable to cover the cost of a disaster for many low-income homeowners, renters, and people experiencing homelessness. State and local governments often struggle to repair infrastructure and facilitate economic development in low-income communities. Many of the lowest-income households – who are disproportionately affected by disasters but receive the least amount of assistance afterward – face homelessness or displacement as shorter-term assistance programs end. As the only source for federal long-term recovery funds, CDBG-DR can fill this gap in assistance and ensure every disaster survivor and their communities are able to fully and equitably recover.

Although other federal agencies have standing resources to quickly serve communities when disasters strike, CDBG-DR funds are only made available through special congressional approval. Due to the program's lack of permanent authorization, HUD must write a new set of regulations to guide state and local grantees each time it appropriates funds. This ad hoc system can delay funding for over three years after a disaster occurs. As a result, recovery timelines are lengthened, economies stagnate, and homelessness and out-migration from disaster-impacted areas increase.

The Reforming Disaster Recovery Act will help ensure that long-term disaster recovery funds are made quickly available after disasters and that all disaster survivors and their communities can fully and equitably recover. The 2019 version of the bill was unanimously passed out of the House Financial Services Committee and was approved by the House of Representatives through a bipartisan vote. HUD and the Government Accountability Office under the past two administrations have agreed that permanently authorizing the CDBG-DR program would vastly improve how the country's most important long-term disaster recovery program operates. In addition to codifying the CDBG-DR program in statute, the bill contains critical reforms to help ensure a more efficient and equitable disaster recovery and mitigate future risks by:

- Requiring that the use of funds are balanced between infrastructure and housing;
- Ensuring that housing funds are spent proportionally between homeowners and renters;
- Requiring HUD to release information on disaster recovery to the public – disaggregated by income, race, geography and all protected classes of individuals under federal civil rights and nondiscrimination laws;
- Requiring federal agencies to share all data to improve coordination of the disaster recovery process, as well as increase oversight and data transparency;
- Authorizing the creation of a CDBG-DR Reserve Fund that can quickly disperse initial recovery funding post-disaster without waiting for a new congressional action;
- Developing a formula to allocate assistance to the most impacted areas;
- Maintaining the current requirement that 70% of the funds benefit Low and Moderate Income households;
- Creating a capacity building and technical assistance set-aside for grantees;

- Ensuring that state action plans receive at least 14 days for public comment and requiring states to engage with stakeholders in the impacted areas;
- Promoting disaster mitigation and resiliency by establishing an Office of Disaster Recovery and Resilient Communities at HUD;
- Creating a significant set-aside for disaster mitigation activities; and
- Creating specific minimum construction standards for areas designated as hazard prone by HUD and FEMA.

Again, we urge you to support this important bipartisan legislation and include it in any bipartisan housing package that advances in the Banking Committee. By passing the Reforming Disaster Recovery Act, Congress can provide meaningful relief to the millions of disaster survivors most in need.

Sincerely,

National and Multistate Organizations

Affordable Homeownership Foundation, Inc.

Americans for Financial Reform

APRIL

Benevolent Rural Alliance for Cultural and Environmental Strategies (B.R.A.C.E.S)

Center for Community Progress

Center for Independence

Coalition for Environment, Equity, and Resilience

Coalition of Community Organizations

Collaborative solutions

Community Change

Community Change Action

Consumer Action

Council of State Community Development Agencies

Crisis Cleanup

Disaster Justice Network

Disaster Housing Recovery Coalition

EcoArts Connections

Enterprise Community Partners

Equal Rights Center

Evangelical Lutheran Church in America

Fahe

Fair Share Housing Center

Green & Healthy Homes Initiative

Grounded Solutions Network

Habitat for Humanity International

Hispanic Federation

Housing Advisory Group
Just Solutions Collective
Livelihoods Knowledge Exchange Network
Local Initiatives Support Corporation
Lowlander Center
Manufactured Home Institute (MHI)
MDC, Inc.
Modular Building Institute
National Alliance of HUD Tenants
National Association of Counties
National Association for Latino Community Asset Builders
National Community Development Association
National Consumer Law Center
National Council of St. Vincent de Paul
National Housing Conference
National Housing Law Project
National Housing Resource Center
National Institute of Minority Economic Development
National League of Cities
National Leased Housing Association
National Low Income Housing Coalition
National NeighborWorks Association
New Hope Collaborative
Oxfam America
Planners for Puerto Rico
Rebuilding Together
Research, Policy, & Impact Center
Rural Community Assistance Corporation
SBP
Shimberg Center for Housing Studies - University of Florida
SPEAK
The Partnership for Inclusive Disaster Strategies
UnidosUS
Union of Concerned Scientists
Voices of Community Activists and Leaders
World Institute on Disability

State and Local Organizations or Governments

Alabama

Unless U

Arkansas
ACHANGE

California
Community Housing Improvement Program (CHIP)
County of Sonoma Department of Health Services

Florida
Florida Supportive Housing Coalition
Homeless Coalition of Polk County
Solar Habitats

Kentucky
Homeless and Housing Coalition of Kentucky

Louisiana
Benevolent Rural Alliance for Cultural and Environmental Strategies (B.R.A.C.E.S)

Michigan
Business Men & Women Social Club of Detroit

Missouri
Empower Missouri

Minnesota
Disaster Justice

New Jersey
New Jersey Organizing Project

New York
Center for NYC Neighborhoods, Inc.
New York State Rural Housing Coalition
Housing and Family Services of Greater New York
Voices Of Community Activists & Leaders (VOCAL-NY)

North Carolina
North Carolina Housing Coalition
Pender County Long Term Recovery Group
Robeson County Disaster Recovery Committee
United Way of Alamance County
WZA Consultant

Oregon

Santiam Integration Team

Pennsylvania

Pennsylvania Department of Human Services

South Carolina

ACLU of South Carolina

South Carolina Appleseed

South Carolina Conference of the NAACP

Texas

Air Alliance Houston

Bayou City Waterkeeper

Center for Civic and Public Policy Improvement

Coalition for Environment, Equity, and Resilience

Connective TX

Disability Rights Texas

Fair Housing and Neighborhood Rights

Harvey Forgotten Survivors Caucus

HOME Coalition

Liberty County Long-Term Recovery Committee

Northeast Action Collective

Texas Appleseed

Texas Housers

West Street Recovery

Washington

Center for Independence

CC:

The Honorable Chuck Schumer, Majority Leader, U.S. Senate

The Honorable Mitch McConnell, Minority Leader, U.S. Senate

The Honorable Mike Johnson, Speaker, U.S. House of Representatives

The Honorable Hakeem Jeffries, Minority Leader, U.S. House of Representatives

Chairman Patrick McHenry, Committee on Financial Services, U.S. House of Representatives

Ranking Member Maxine Waters, Committee on Financial Services, U.S. House of Representatives