# STATE OF NEW JERSEY 2019 Annual Action Plan



State of New Jersey Phil Murphy, Governor

Department of Community Affairs Lt. Governor Sheila Oliver, Commissioner

> Annual Action Plan 2019

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# **Executive Summary**

# AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

The New Jersey Department of Community Affairs (DCA) is the lead agency overseeing the implementation of the Consolidated Plan and is responsible for the administrative oversight of the State's federally-funded U.S Department of Housing and Urban Development (HUD) programs. The five federally-funded HUD programs covered by the Annual Action Plan (Action Plan) are: Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), Emergency Solutions Grant (ESG), Housing Trust Fund (HTF), and Housing Opportunities for Persons with AIDS (HOPWA).

The 2019 Annual Action Plan (Plan) is the annual update to the five-year Consolidated Plan. The Plan sets forth priorities and serves as a guide in coordinating the delivery of housing, community and economic development resources to meet the needs of low and moderate-income households.

The state will use its CDBG, ESG, HOME, HTF and HOPWA funds to provide decent affordable housing and suitable living environments and to expand economic opportunities for low and moderate-income households.

The following chart represents the Federal FY 2019 formula	la allocation for	or CDBG, ESG, HOME, HTF and HOPWA
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PROGRAM	ALLOCATION
Community Development Block Grant Program (CDBG)	\$6,842,709
Emergency Solutions Grant Program (ESG)	\$3,052,410
HOME Investment Partnerships Program (HOME)	\$4,845,826
Housing Opportunities for Persons with AIDS Program (HOPWA)	\$1,584,668
Housing Trust Fund	\$6,968,067
Total Federal FY 2019 Funds	\$23,293,680

For the 2019 program year, the State proposes to allocate these funds to the following activities.

**CDBG funds:** The State will allocate \$4,517,428 to public facilities; \$800,000 to housing rehabilitation; \$1,200,000 to innovative development; \$20,000 to emergency housing repair; and \$305,281 for administration.

**ESG funds:** The State will allocate \$760,620 to emergency shelters and transitional housing facilities; \$1,416,435 to rapid re-housing; \$646,424 to prevention; and \$228,931 for administration.

**HOME funds:** The State will allocate \$2,229,080 to tenant-based rental assistance (TBRA); \$1,405,290 for rental and homeownership projects; \$726,874 for Community Housing Development Organization (CHDO) rental and homeownership projects; and \$484,582 for administration.

**HOPWA funds:** The State will allocate \$1,426,201.20 to tenant-based rental assistance and \$158,466.80 for administration.

**HOUSING TRUST FUND (HTF):** The State will allocate \$6,271,261 for the development of extremely-low income rental housing; and \$696,806 for administration.

#### 2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The Action Plan identifies the state's housing and community development needs and priorities. These needs were identified in the 2015-2019 Plan through public input and an analysis of socioeconomic and housing market conditions.

The objectives of the 2015-2019 Consolidated Plan are:

Increase the supply and quality of affordable housing including accessible housing for very low-income and low-income households.

• During the next fiscal year, the State will construct 31 affordable rental units through the HTF program; 16 affordable rental units, and 5 affordable homeowner units using HOME funds.

Decrease the number of households experiencing homelessness through the provision of rental assistance and supportive services.

• During the next fiscal year, the State will provide rental assistance to 450 very low-income households and provide homelessness prevention assistance to 125 households using its HUD funds.

Support the replacement or reconstruction of deteriorating infrastructure and the construction of essential community facilities.

• During the next fiscal year, the State will fund 13 public facility or infrastructure projects.

Improve and preserve the existing affordable housing stock and neighborhoods.

• During the next fiscal year, the State will use CDBG funds to rehabilitate 50 affordable units.

Increase homeownership opportunities for low and moderate-income households.

• During the next fiscal year, the State will offer down payment assistance and first-time and urban area mortgages to low-income households throughout the state.

Support local jurisdictions' planning process to reduce and end homelessness.

During the next fiscal year, the State will continue to support the local Continuum of Cares' plans to
reduce and end homelessness by providing over \$5 million in Homelessness Prevention and
Homelessness Prevention and Rapid Re-Housing funds. In addition, a new law was established to create
the Office of Homelessness Prevention in the Department of Community Affairs. It is charged with
bringing together State and local agencies and private organizations that provide services to persons who
are homeless or those at risk for homelessness, and to implement a statewide strategy to address
homelessness. The Office of Homelessness Prevention will compile data on State programs and local
coalitions that provide assistance to homeless persons. To help the state meet these goals, the new law
includes an appropriation of \$3 million from the General Fund to the Department of Community Affairs
to fund the Office of Homelessness Prevention. The mandate takes effect immediately.

Support community and economic development programs that expand business enterprises and increase job opportunities for low- and moderate-income households.

• During the next fiscal year, the State will continue to support community and economic development programs that expand business enterprises and increase job opportunities for low and moderate-income households through the Neighborhood Revitalization Tax Credit program and the Neighborhood Preservation Program.

Affirmatively further fair housing.

• The State continues to be committed to affirmatively furthering fair housing opportunities, including referring tenants with discrimination complaints to the Division of Civil Rights.

#### 3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

This section of the report summarizes all federal and state resources used during FY 2018 to support the housing and community development goals identified in the **Consolidated Plan**. As can be seen from the chart below, the State made significant progress in meeting its expected goals during this program year, including assisting 686 homeless households with ESG, HOME and HOPWA funds; assisting 35 low- and moderate-income households with first-time homebuyer assistance; creating or rehabilitating 102 units of affordable housing with HTF, HOME and CDBG funds; and creating or improving public facilities and infrastructure affecting 21,774 households.

The State also continued its efforts to affirmatively further fair housing by doing the following:

- Developed a fair housing website (in English and Spanish) to serve as a "one stop shop" for information about housing discrimination law and other fair housing issues.
- Mailed out letters to all owners of multiple unit dwellings in the State (approximately 61,000) to remind owners of their responsibilities under the NJ Law Against Discrimination (LAD) and to provide posters (in English and Spanish) to post to inform tenants of those rights.

	2018 CAPER Data									
Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Assist homeless households	Homeless	HOME: \$1,592,935 ESG: \$1,481,130	Tenant-based rental assistance / Rapid Rehousing	Households Assisted	1225	520	42.45%	481	493	102.49%
Assist homeless households	Homeless	ESG: \$634,780	Homelessness Prevention	Persons Assisted	500	284	56.80%	100	193	193.00%
Assist homeless households	Homeless	ESG: \$781,312	Shelter	Persons Assisted	26,000	15,950	61.00%	5,800	5,803	102%
Assist homeless households	Homeless	HOPWA: \$1,232,586	Housing for People with HIV/AIDS	Households Assisted	125	112	89.60%	112	100	90%
Expand homeownership opportunities for low and mod	Affordable Housing	CHOICE: \$10,000,000	Direct Financial Assistance to Homebuyers	Households Assisted	250	70	28.00%	50	0	0.00% *(program is currently suspended)
Foster community economic development	Non-Housing Community Development	CDBG: \$4,091,513	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	50380	44327	87.99%	21,000	21,774	103.69%
Foster community economic development	Non-Housing Community Development	CDBG: \$500,000 Housing Trust Fund: \$5,599,220	Businesses assisted	Businesses Assisted	10	3	30.00%	3	1	34%

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Increase the supply of affordable housing	Affordable Housing Homeless	HOME: \$ 1,592,905	Rental units constructed	Household Housing Unit	50	6	12.00%	30	6	20%
Neighborhood rehabilitation	Affordable Housing	CDBG: \$1,325,000	Homeowner Housing Rehabilitated	Household Housing Unit	450	348	77.33%	50	46	92%
Sandy Revitalization	Affordable Housing Homeless Non- Homeless Special Needs Non- Housing Community Development	CDBG-DR: \$320,742,115	Rental units constructed	Household Housing Unit	4500	3179	70.64%	579	579	100%
Sandy Revitalization	Affordable Housing Homeless Non- Homeless Special Needs Non- Housing Community Development	CDBG-DR: \$320,742,115	Homeowner Housing Rehabilitated	Household Housing Unit	6039	4660	78%	439	439	100%
Sandy Revitalization	Affordable Housing Homeless Non- Homeless Special Needs Non- Housing Community Development	CDBG-DR:	Direct Financial Assistance to Homebuyers	Households Assisted Action Plan	350	347	99%	Program Closed 8	NA	NA

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Sandy Revitalization	Affordable Housing Homeless Non- Housing Community Development Non-Homeless Special Needs	CDBG-DR:	Tenant-based rental assistance / Rapid Rehousing	Households Assisted	1100	1788	162.55%	Program Closed	NA	NA
Sandy Revitalization	Affordable Housing Homeless Non- Homeless Special Needs Non- Housing Community Development	CDBG-DR:	Businesses assisted	Businesses Assisted	1200	1188	99.00%	Program Closed	NA	NA

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#### 4. Summary of Citizen Participation Process and consultation process

#### **Development of Consolidated Plan and Annual Action Plan**

The State encouraged all citizens, especially those of low and moderate-income, non-English speaking persons, minorities, and those with disabilities to provide input and comments during development of the document.

#### **Public Forums**

#### Developmental Phase

To maximize citizen participation, a webinar/conference call to obtain public input on the housing and community development needs throughout the State was held on **February 14, 2019**, prior to the development of the Annual Action Plan. The conference call allowed anyone desiring to make a comment or discuss policy to participate directly from their home, business etc. The information regarding the conference call was posted on the DHCR website and an e-mail notice was distributed to nonprofits, for-profits, local governments, Continuum of Cares and other interested parties statewide.

#### Draft Plan

A public hearing on the draft plan will be held on \_\_\_\_\_\_ prior to the submittal of the Annual Action Plan to the U.S. Department of Housing and Urban Development (HUD). The public hearing will be held at 10:00 AM in Conference Room 129 at the NJ Department of Community Affairs' building in Trenton, a location that is both convenient to public transportation and is accessible to persons with physical disabilities, once the date is determined. Accommodations for non-English speaking persons and persons with other disabilities were available if needed.

#### 5. Summary of public comments

To be determined after the public hearing.

#### 6. Summary of comments or views not accepted and the reasons for not accepting them

N/A

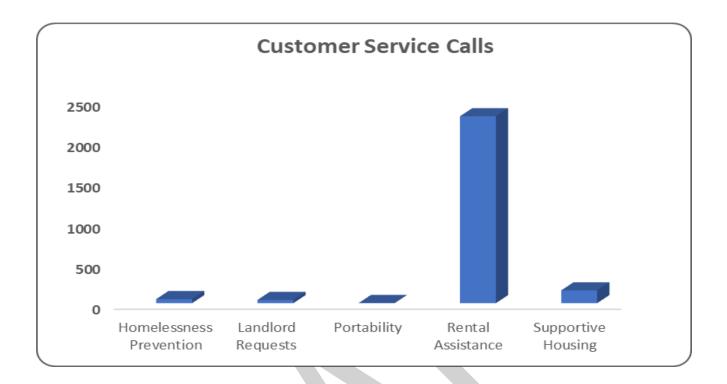
## 7. Summary

## 2019 Call Center Report:

In addition to the citizen participation process described above, DCA conducted a review of customer service calls received through the first quarter of 2019, to determine the topics of most concern to callers. According to this review, the two major housing concerns were rental assistance and supportive housing.

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# 1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	NEW JERSEY	Community Affairs
CDBG Administrator	NEW JERSEY	Community Affairs
HOPWA Administrator	NEW JERSEY	Health
HOME Administrator	NEW JERSEY	Community Affairs
ESG Administrator	NEW JERSEY	Community Affairs
HOPWA-C Administrator	NEW JERSEY	Community Affairs
HTF Administrator	NEW JERSEY	Community Affairs

Table 1 – Responsible Agencies

#### **Consolidated Plan Public Contact Information**

#### Sheri Malnak, Administrator

Housing Assistance Programs NJ Department of Community Affairs Division of Housing and Community Resources PO Box 051 Trenton, New Jersey 08625-0051 e-mail: Sheri.malnak@dca.nj.gov

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# AP-10 Consultation - 91.110, 91.300(b); 91.315(l)

#### 1. Introduction

The NJ Department of Community Affairs (DCA), NJ Department of Human Services (DHS), NJ Department of Children and Families (DCF), NJ Department of Health (DOH) and the Housing and Mortgage Finance Agency (HMFA) will continue to enhance coordination between housing and service providers throughout the state. This will be accomplished through 1) grantee meetings with affordable housing developers, mental health providers, shelter providers, homeless assistance providers, and local government agencies to discuss the implementation of programs; 2) Homeless Management Information System (HMIS) meetings that are attended by the agencies participating in the NJ Collaborative and, 3) activities of the Office of Homelessness Prevention.

# Provide a concise summary of the state's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies

DCA will continue to assist up to 600 homeless households who are involved with the child welfare system through the Keeping Families Together initiative. As part of this initiative, community-based agencies are providing case management to assist the program participants to identify and secure housing, and access necessary supportive services to permanently reunify families. The DCA will also continue to work with DHS to provide rental assistance through the Supportive Housing Connection program to eligible consumers referred by the Division of Human Services through the Division of Developmental Disabilities (DDD) and through the Division of Mental Health and Addiction Services (DMHAS). The State continues to provide security deposits and at least 120 vouchers to longterm homeless individuals who have an opioid addiction. The purpose of this housing first initiative is to help stabilize homeless opioid addicts by providing housing and case management.

# Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

State representatives will continue to work closely with CoC staff to end the cycle of homelessness and assist individuals and families in sustaining housing, acquiring income and employment, and improving the quality of their lives. DCA will continue to require CoC support letters for all applications submitted for the Homelessness Prevention and Rapid Rehousing (HPRP) Request for Proposals (RFP) and the Shelter Support RFP. The support letter must comment on the need for the proposed project and indicate whether it is a high priority in the CoC's homeless assistance plan. DCA is working closely with CoCs under a new initiative (Social Service & Health Care Integration) in which they are working with individuals referred by the hospitals to provide 25 vouchers in Hudson County & 25 vouchers in Middlesex County to assist homeless individuals that over utilize hospital emergency rooms. The new Office of Homelessness Prevention will also coordinate with local CoCs and other stakeholders in developing statewide approaches to addressing homelessness.

Describe consultation with the Continuum(s) of Care that serves the State in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS.

DCA requires CoC support letters for all applications submitted for the Homelessness Prevention, Rapid Rehousing RFP, the Shelter Support RFP and for the Project Based initiative for chronically homeless individuals that are frequent users of hospitals. The support letter must comment on the need for the proposed project and indicate whether it is a high priority in the CoC's homeless assistance plan. DCA notified all the CoCs about the developmental conference call to obtain their input on needs and funding priorities.

The New Jersey Statewide Homeless Management Information Collaborative is a unique partnership between state agencies and local communities. The New Jersey HMIS Statewide Collaborative assists participating CoCs and their provider agencies to meet HUD HMIS requirements needed to receive HUD McKinney-Vento Homeless Assistance funding. HMIS partners include the New Jersey Housing and Mortgage Finance Agency, the New Jersey Department of Human Services, the New Jersey Department of Community Affairs, the New Jersey Department of Children and Families and 19 counties. Participating counties in New Jersey include: Atlantic, Burlington, Cape May, Camden, Cumberland, Essex, Gloucester, Hudson, Hunterdon, Mercer, Monmouth, Morris, Ocean, Passaic, Salem, Somerset, Sussex, Union, and Warren counties. HMFA and DCA staff meet regularly with the CoCs for feedback on HMIS performance. DCA uses data from HMIS to evaluate current programs. DCA provides financial support to the HMIS Statewide Collaborative annually.

The New Jersey HMIS regularly attends all COC meetings as well as data sub-committee meeting. The NJ HMIS holds bi-monthly Advisory Council meetings with CoC leads, provider reps and state partners. DCA participates in the statewide Advisory Council meetings.

#### **Point-In-Time Count**

NJCounts 2018, on the night of January 23, 2018, found 9,303 homeless men, women and children were counted across the state of New Jersey.

- 9,303 homeless men, women and children were counted across the state of New Jersey on the night of the Point-in-Time Count.
- This was an overall increase of 771 persons, or 9%, compared to the 2017 count.
- 1,288 persons, in 1,211 households, were identified as chronically homeless, an increase of 196 persons, or 17.9%, compared to the 2017 count.
- 1,623 persons were counted as un-sheltered; an increase of 15% from the 1,415 persons counted in 2017.

On the night of January 23rd, 2019, the annual statewide Point-in-Time count of individuals and families experiencing homelessness or at risk of homelessness in the New Jersey took place. The 2019 results are not yet available.

# 2. Agencies, groups, organizations and others who participated in the process and consultations

1	Agency/Group/Organization	NEW JERSEY HOUSING AND MORTGAGE FINANCE AGENCY				
	Agency/Group/Organization Type	Housing				
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Strategy				
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	HMFA provided data on HMIS, affordable housing and special needs housing. DCA and HMFA will continue to work together to address the needs of the State.				
2	Agency/Group/Organization	NEW JERSEY DEPARTMENT OF HEALTH				
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Persons with HIV/AIDS Services-Health				
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans HOPWA Strategy Lead-based Paint Strategy				
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Department of Health and DCA will continue to work together to assist individuals diagnosed with HIV/AIDs and to identify and provide assistance to households impacted by lead- based paint.				

Table 2 – Agencies, groups, organizations who participated

3	Agency/Group/Organization	CSBG Grantees		
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment		
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development Anti-Poverty Strategy		
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	DCA staff will continue to meet with its Community Services Block Grant grantees to discuss issues such as employment, education, income management, housing, nutrition, emergency services, and health.		
4	Agency/Group/Organization	HPRP grantees		
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless		
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy		

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	DCA continues to meet with its Homelessness Prevention and Rapid Re-Housing grantees to identify new strategies to identify homeless households and how to convince them to accept services.
5	Agency/Group/Organization	Shelters
	Agency/Group/Organization Type	Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	DCA continues to discuss homeless needs throughout the State with emergency shelters, transitional housing facilities and local Continuum of Care. The State will continue to support the local Continuum of Cares' plans to reduce and end homelessness

## Identify any Agency Types not consulted and provide rationale for not consulting

None; all agency types had the opportunity to participate in development of the 2019 Annual Action Plan through the conference call, public comment period and public hearing.

## Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the
		goals of each plan?
Continuum of Care		The Continuum of Care 10-year plan goals are to assist
	County CoCs	households experiencing homelessness and decrease the
		number of homeless households.
2015 2010 Applysic		The Analysis of Impediments to Fair Housing Choice was
2015-2019 Analysis of Impediments	DCA	updated to identify remaining challenges in ensuring fair
		housing choices for all New Jersey residents.

Table 3 - Other local / regional / federal planning efforts

#### Narrative

The State consulted all relevant agencies. DCA consulted with public and private agencies as described below when developing this Plan. The preparation of the Plan involved the following: a developmental conference call; meetings with program grantees; a review of customer service calls; posting of the Annual Action plan and a public hearing.

# AP-12 Participation - 91.115, 91.300(c)

# **1.** Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The State recognizes that citizen participation and consultation are ongoing processes. During the development of the 2015-2019 Consolidated Plan, comprehensive outreach was conducted to obtain public input. All DCA grantees and non-profit organizations that participate with these programs were contacted via email about the opportunity to participate in the planning process by either phoning in their recommendations or submitting comments in writing. This comprehensive outreach continues through the development of each Annual Action Plan.

#### Plan Development Conference Call

On February 14, 2019, DCA staff conducted a conference call to obtain public input on the housing and community development needs throughout the State and identify the priorities that should be addressed in FFY 2019 utilizing federal funding. Those who were unable to attend the conference call were encouraged to submit written comments. 25 individuals representing county government, New Jersey residents and nonprofit organizations participated in the call/webinar. The following comments were received in response to the developmental webinar/conference call:

#### Arnold Cohen

#### Housing and Community Development Network of NJ

My only question is if the money listed for homeownership means the CHOICE program will resume?

#### Helen Le Frois

#### Jersey Battered Women's Service, Inc (JBWS)

As domestic violence advocates, it is critically important to protect funding for DV victims who are "choosing" homelessness in shelters to avoid continued violence and abuse.

#### Joanne Oppelt

#### **Community Access Unlimited (CAUNJ)**

We are seeing an uptick in youth homelessness. What do kind of safety net is planned for youth aging into homelessness? People with disabilities often need accessible, affordable housing. What is the plan for increasing the stock of accessible affordable housing?

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#### **Christopher Snyder**

#### Safety and Security Coordinator WPRSD

I am the Region 8 Program Administrator for the NJDOE for Cumberland, Cape May and Salem County which handles the homeless liaison's in the three counties for homeless students. Part of my role is working with school district homeless liaisons to provide funding and services in order to remove barriers to students performing as well as their peers who are not going through similar circumstances. What I have discovered in administering the McKinney-Vento Supplemental Grant is that there are various limitations that prevent assistance to both parents and students who are faced with dire circumstances related to housing, employment and necessary services especially in Salem County. Due to the rural nature and low population of the county, other aspects such as adequate transportation is difficult to obtain needed services for the children that relate to their academic, social, emotional and physical wellbeing. There is currently no homeless shelter available in the county as well as no youth center for students to access needed services in these areas. If there could be an effort to provide this type of facility where it could combine the services for both the parents and the children in one location with a van or two that could offer transportation, many of our parents would take advantage of these services along with offering a sense of hope for the children. I am certainly willing to spearhead this endeavor through my position and my networks that I have been working to establish in the tri county areas. This type of facility would be crucial to allowing school liaisons to have a point of contact on how to not only get needed services but offer temporary shelter and stability for the families as they navigate their way back to sustainability. Please let me know if there is anything that I can do to help make this concept a reality. We are desperately in need of a shelter and youth center in Salem County. Is this something that your funding could help support?

#### **Carolee Marano**

#### **Community Access Unlimited (CAUNJ)**

We are very concerned about anticipated rises in homelessness among people with developmental disabilities and youth aging out of the foster care/child welfare system. Funding for congregate housing (group homes) for transitioning youth is shrinking. Funding for rent, food and other basic needs for adults with developmental disabilities has been eliminated in NJ with a statewide system transition from contract reimbursement to fee for service through the NJ DHS Div. on Developmental Disabilities. We expect these developments to increase youth homelessness and homelessness among adults with developmental disabilities. Can the plan address this? We also need to consider employment services as linked to housing. People cannot sustain housing if they cannot integrate into living-wage jobs.

#### **Alison Millan**

#### **International Rescue Committee**

Is it possible to include specific populations, such as refugees legally resettling in NJ, be considered for specific access to affordable housing units as part of the Consolidated Plan?

#### **Public Comment Period**

The draft plan will be posted on the DHCR website at a date to be determined. The website address is: http://www.nj.gov/dca/announcements/2017/approved/20170707DHCR.html. E-mail blasts advertising both events and the 30-day public grantees comment period will be sent out to affordable housing developers, grantees, CHDOs, CoCs, and other stakeholders.

Order	Mode of Outreach	Target of Outreach	Summary of response/ attendance	Citizen Participation Outreach Summary of comments received
1	Plan Developme nt Webinar and Conference Call	Minorities Persons with disabilities Non- targeted/ broad community Residents of Public and Assisted Housing	25 participants on call for Plan development; 6 written comments submitted	E-mail blasts advertising the public grantee comment for the development of the Plan was sent to affordable housing developers, grantees, CHDOs, CoCs, and other stake holders. NJDCA posted the announcement on its website from May 15, 2019 to June 15, 2019 and reached out to every grantee within the DHCR, CoCs, non-profits, and municipal government as a reminder to submit comments to the State. The draft plan will be posted on the DHCR website from (TBD). The website address is: http://www.nj.gov/dca/announcements/2017/approved/201 70707DHCR.html.

Order	Mode of Outreach	Target of Outreach	Summary of response/ attendance	Citizen Participation Outreach Summary of comments received
2	Public Hearing	Minorities Persons with disabilities Non- targeted/ broad community Residents of Public and Assisted Housing	The draft Plan was posted on the DCA for a 30-day period.	(#TBD) were in attendance and provided comments. (#TBD) comments were submitted in all.

Comments from the Housing and Community Development Network Annual Action Plan Public Meeting

To be determined.

# **Expected Resources**

# AP-15 Expected Resources – 91.320(c)(1,2)

Introduction

### **Anticipated Resources**

Program	Source	Uses of Funds	Expected Amoun	nt Available	Year 5:		Expected	Narrative
	of		Annual	Program	Prior Year	Total:	Amount	Description
	Funds		Allocation: \$	Income: \$	Resources: \$	\$	Available Remainder of	
				Ş	Ş		Con Plan	
							\$	
CDBG	public -	Acquisition						The CDBG
	federal	Admin and						Program will
		Planning						provide funds to
		Economic						rehabilitate
		Development						housing, create
		Housing						suitable living
		Public						environments,
		Improvements						and enhance
		Public						economic
		Services						opportunities in
								non-entitlement
								areas throughout
			6,842,709	0	0	6,842,709	6,842,709	the State.
HOME	public -	Acquisition						The HOME
	federal	Homebuyer						Program will
		assistance						provide funds to
		Homeowner						develop
		rehab						affordable
		Multifamily						housing units and
		rental new						provides rental
		construction						assistance to
		Multifamily						elderly and
		rental rehab						disabled
		New						households.
		construction						
		for ownership						
		TBRA	4,845,826	0	0	4,845,826	4,845,826	

Program	Source	Uses of Funds	Expected Amour	nt Available	Expected	Narrative		
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of Con Plan \$	Description
HOPWA	public -	Permanent						The HOPWA
	federal	housing in						Program will
		facilities						provide housing
		Permanent						assistance to
		housing						low- income
		placement						persons with
		Short term or						HIV/AIDS.
		transitional						
		housing						
		facilities						
		STRMU						
		Supportive						
		services						
		TBRA	1,584,668	0	0	1,584,668	1,584,668	

Program	Source	ce Uses of Funds	Expected Amoun	nt Available	Year 5:	Expected	Narrative	
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of Con Plan \$	Description
ESG	public -	Conversion						The ESG Program
	federal	and rehab for						will provide
		transitional						grants to create,
		housing						expand or
		Financial						improve the
		Assistance						quality of
		Overnight						shelters and
		shelter						transitional
		Rapid re-						housing facilities.
		housing						The program also
		(rental						provides
		assistance)						temporary
		Rental						financial
		Assistance						assistance and
		Services						services to
		Transitional						prevent
		housing						households from
								becoming
								homeless; divert
								people who are
								applying for
								shelter into other
								housing; and
								help those who
								are experiencing
								homelessness to
								be quickly re-
								housed and
			3,052,410	0	0	3,052,410	3,052,410	stabilized.
Housing	public -	Acquisition						The Housing
Trust	federal	Multifamily						Trust Fund will
Fund		rental new						provide funds to
		construction						develop
		Multifamily						affordable rental
		rental rehab	6,968,067	0	0	6,968,067	6,968,067	housing units.

Program	Source	Uses of Funds	Expected Amoun	t Available	Expected	Narrative		
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of Con Plan \$	Description
Other	public -	Acquisition					*	The State will use
	federal	Admin and						its CDBG-DR
		Planning						funds to address
		Economic						the housing,
		Development						infrastructure,
		Financial						economic and
		Assistance						community
		Homebuyer						development
		assistance						needs that were
		Homeowner						the result of
		rehab						Superstorm
		Housing						Sandy.
		Multifamily						
		rental new						
		construction						
		Multifamily						
		rental rehab						
		New						
		construction						
		for ownership						
		Rental						
		Assistance						
		TBRA	4,174,429,000	0	0	4,174,429,000	4,174,429,000	
Other	public -	Homebuyer						HMFA's Single
	state	assistance						Family Division
		from NJHMFA						offers first-time
								mortgages for
								l/m home
								purchase and
								Down Payment
								Assistance. Their
								goal is to provide
			10,000,000	0	0	10,000,000	10,000,000	2,000 mortgages.

Table 4 - Expected Resources – Priority Table

# Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

New Jersey received \$21 million in FFY18, anticipates allocating \$24 million in FY19, and will receive roughly the same amount of 9% tax credits in FFY 2020.

Each year, the State awards the full allocation of 9% credits to 12-15 projects, which will construct or rehabilitate approximately 1,000 units of affordable rental housing. The 9% tax credits are awarded competitively in 3 cycles. At least 50% of the credits are awarded to non-age restricted (family) projects. At least 20% are awarded to age-restricted (senior) projects and at least 12.5% are awarded in supportive housing projects. The 4% tax credits are non-competitive and are considered "as-of-right" for projects that finance at least 50% of construction costs with tax exempt bonds.

The Qualified Allocation Plan (QAP), which outlines the application requirements for both the 4% and 9% LIHTCs, is the tool that NJHMFA utilizes to guide the affordable housing growth in NJ. In the competitive cycles, points are awarded for proximity to positive attributes such as transit, employment opportunities and high performing schools. Additionally, point incentives are awarded for targeting lower affordability levels, providing units for supportive housing, green building practices, utilizing minority and women owned businesses, providing social services to residents, and providing unit/project amenities.

The Sandy Fund for Restoration of Multifamily Housing (FRM) Program provided developers and Public Housing Authorities subsidies to finance the development of affordable housing in the nine counties impacted by Superstorm Sandy (Atlantic, Bergen, Cape May, Essex, Hudson, Middlesex, Monmouth, Ocean and Union). Eligible projects will rehabilitate or replace affordable rental units damaged as a result of Superstorm Sandy or build new rental housing that addresses an unmet need resulting from the storm.

New Jersey will leverage federal CDBG, ESG, HOME, HTF and HOPWA funds with other State and federal funds to address the housing and community development needs previously discussed.

#### The State will satisfy the required matching requirements in the following manner:

Community Development Block Grant Program requires that the State of New Jersey to match administration funds after the first \$100,000 on a one-to-one basis. The match for CDBG is the State's Affordable Housing Trust Fund.

Emergency Solutions Grant Program requires a one to one match. The match for ESG is provided by the State Affordable Housing Trust Fund and the Homelessness Prevention Program.

HOME Program requires a 25% match. The match for HOME is the State Rental Assistance Program (SRAP).

The Housing Trust Fund (HTF) does not require a local match.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

N/A

#### Discussion

The state will use its CDBG, HOME, ESG, HTF and HOPWA funds to provide and rehabilitate decent affordable housing, suitable living environments and expanded economic opportunities for low and moderate-income households.

# Annual Goals and Objectives

# AP-20 Annual Goals and Objectives – 91.320(c)(3)&(e)

#### **Goals Summary Information (Fourth Year of Five-Year Objectives)**

Sort Order	Goal Name	Start Year	End Year	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
1	Increase the	2015	2019	Affordable	Area State of	Affordable	CDBG:	Rental units
T		2015	2019					
	supply of			Housing	New	housing	(rehabilitation)	constructed:
	affordable			Homeless	Jersey	Eliminate	\$800,000	47 Household
	housing					homelessness	HOME:	Housing Unit
							\$2,132,164	Homeowner
							Housing Trust	Housing
							Fund:	Added: 5
							\$6,271,261	Household
								Housing Unit
								Homeowner
								Housing
								Rehabilitated:
								50 Household
								Housing Units
2	Assist homeless	2015	2019	Homeless	State of	Eliminate	HOPWA:	Tenant-based
	households				New	homelessness	\$1,426,201	rental
					Jersey		HOME:	assistance/
					Sandy		\$2,229,080	Rapid
					Impacted		ESG:	Rehousing:
					Counties		\$2,062,859	481
								Households
								Assisted
								Homelessness
								Prevention:
								100 Persons
								Assisted
								733315160

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome
Order		Year	Year		Area			Indicator
3	Revitalize	2015	2019	Non-Housing	CDBG -	Affordable	CDBG:	14 Public
	municipalities			Community	Eligible	housing	\$4,517,428	Facility or
	(small cities)			Development	Towns	Community		Infrastructure
						revitalization		Activities.
						Economic		Low/Moderate
						development		Income
						Neighborhood		Benefit:
						revitalization		23,000
								Persons
								Assisted
4	Expand	2015	2019	Affordable	State of	Affordable	Homeward	Direct
	homeownership			Housing	New	housing	Bound	Financial
	opportunities				Jersey	Homeownership	Program:	Assistance to
	for low- and						\$10,000,000	Homebuyers:
	mod-income							2,000
	families							mortgages /
								DPA loans
5	Foster	2015	2019	Non-Housing	CDBG -	Community	CDBG:	3 Innovative
	community			Community	Eligible	revitalization	\$1,200,000	Development
	economic			Development	Towns	Economic		Activities.
	development				Sandy	development		Low/Moderate
					Impacted	Neighborhood		Income
					Counties	revitalization		Housing
								Benefit: 1,000
								Persons
								Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	Sandy	2015	2019	Affordable	Sandy	Affordable	CDBG-DR:	Rental units
	Revitalization			Housing	Impacted	housing	\$2,437,036,375	constructed:
				Homeless	Counties	Community		4500
				Non-		revitalization		Household
				Homeless		Economic		Housing Units
				Special		development		Homeowner
				Needs		Homeownership		Housing
				Non-Housing		Neighborhood		Added: 5,200
				Community		revitalization		Household
				Development				Housing Units
								Homeowner
								Housing
								Rehabilitated:
								7,600
								Household
								Housing Units
								Direct
								Financial
								Assistance to
								Homebuyers:
								350
								Households
								Assisted
								Tenant-based
								rental
								assistance/
								Rapid
								Rehousing:
								1,100
								Households
								Assisted
								Businesses
								assisted: 1,200
								Businesses
								Assisted

Table 5 – Goals Summary

# **Goal Descriptions**

1		Increase the supply of offendable bousing								
1	Goal Name	Increase the supply of affordable housing								
	Goal	The State will provide \$9,203,424 in HOME, HTF and CDBG HUD funds to provide								
	Description	funding for new construction and rehabilitation of rental and owner units. These								
		activities will help increase the supply and quality of affordable housing including								
		accessible housing for 102 very low-income and low-income households. The State								
		has also proposed in its SFY20 budget, an increased allocation of affordable funds								
		from the States Affordable Housing Trust Fund to develop new affordable housing.								
2	Goal Name	Assist homeless households								
	Goal	The State will provide \$5,531,525 in homeless prevention and rapid re-housing								
	Description	activities to 581 people at risk in or at risk of becoming homeless. In addition, the								
		State will support local jurisdictions' planning process to reduce and end								
		homelessness. The State will also provide \$3 million in funding to create the Office								
		of Homelessness Prevention within the DCA in FY 2020.								
3	Goal Name	Revitalize municipalities (small cities)								
	Goal	The State will provide \$4,517,428 in funding to support the replacement or								
	Description	reconstruction of deteriorating infrastructure and the construction of essential								
		community facilities serving approximately 23,000 people of low-moderate income.								
4	Goal Name	Expand homeownership opportunities for low- and moderate-income households								
	Goal	The State leveraged approximately \$26 million in Federal Hardest Hit Funds to								
	Description	provide down payment and closing cost assistance to low- and moderate-income								
		families. Goal is to provide 2,000 mortgages.								
5	Goal Name	Foster community economic development								
	Goal	The State will award up to \$1,200,000 to support community and economic								
	Description	development programs that expand business enterprises and increase job								
		opportunities to benefit approximately 1,000 low- and moderate-income people.								

6	Goal Name	Sandy Revitalization
	Goal	The State forecasts it will provide approximately \$381,097,017 in Superstorm Sandy
	Description	disaster recovery funds to create 105,480 linear feet of public improvement and
		benefit approximately 5,461 households, one business, 63 public facilities, and 108
		infrastructure-related properties.

# AP-25 Allocation Priorities – 91.320(d)

#### Introduction:

Below are the allocation percentages outlined for affordable housing and neighborhood rehabilitation activities. These percentages are allocated to each priority; both may fluctuate based on the needs that arise throughout the program year.

#### **Funding Allocation Priorities**

	Increase						
	the supply			Expand	Foster		
	of	Assist	Revitalize				
	-			homeownership	community		
	affordable	homeless	municipalities	opportunities	economic	Sandy	
	housing	households	(small cities)	for low and mod	development	Revitalization	Total
	(%)	(%)	(%)	(%)	(%)	(%)	(%)
CDBG	0	0	67	13	20	0	100
HOME	59	41	0	0	0	0	100
HOPWA	0	100	0	0	0	0	100
ESG	0	100	0	0	0	0	100
Housing							
Trust							
Fund	100	0	0	0	0	0	100
LIHTC	100	0	0	0	0	0	100
Other							
100%							
Financing	0	0	0	100	0	0	100
Other							
CDBG-DR	0	0	0	0	0	100	100

Table 6 – Funding Allocation Priorities

#### **Reason for Allocation Priorities**

The allocation is based on the assessment of needs identified in 2015-2019 Consolidated Plan; the developmental conference call; meetings with program grantees; and a review of customer service calls (see Customer Call Center Chart).

# How will the proposed distribution of funds will address the priority needs and specific objectives described in the Consolidated Plan?

The CDBG funds are awarded competitively to eligible towns and county governments. The CDBG program improves low-income communities by providing funds for housing rehabilitation, infrastructure repairs and new public facilities. In addition, the program may also help create economic opportunities. Projects that benefit high percentages of low-income people receive priority funding. Innovative or Economic Development projects must create jobs for low-income people. The anticipated distribution of CDBG funds for 2019 are described on page 39.

The HOME and HTF funds will be competitively awarded to nonprofit and for-profit developers to create new affordable housing units. In addition, 41% of HOME funds will be allocated to TBRA to continue to provide rent and utility assistance to elderly and disabled households. Also, HOME will provide funds to low-income homeowners to address substandard housing conditions.

# AP-30 Methods of Distribution – 91.320(d)&(k)

#### Introduction:

The State of New Jersey distributes the formula funds through a competitive, open process via the Department of Community Affairs' System for Administering Grants Electronically (SAGE) and therefore cannot predict the ultimate geographic distribution of these funds. Feasible projects submitted that are ready to proceed will receive priority.

#### **Distribution Methods**

	Table 7 - Distribution Methods by State Program		
1	State Program Name:	CDBG: Small Cities	
	Funding Sources:	CDBG	
	Describe the state program addressed by	CDBG provides funds to reconstruct public facilities, rehabilitate housing, create suitable living environments, and enhance economic	
	the Method of Distribution.	opportunities in non-entitlement counties and municipalities throughout the State.	

#### Table 7 - Distribution Methods by State Program

Describe all of the criteria that will be used to select	Applications must meet one of the National Objectives set forth in the Housing and Community Development Act (HCDA), and activities permitted must be by the HCDA:
applications and the relative importance of these criteria.	<ul> <li>Benefit to Low/Moderate Income People</li> <li>Prevention or Elimination of Slums &amp; Blight</li> <li>Urgent Need</li> </ul>
	<ul> <li>Does application address at least one of the State Program Objectives?</li> <li>Support housing rehabilitation programs that maintain the supply of safe, decent, and affordable housing.</li> <li>Support and encourage efficient patterns of community development, redevelopment, and capital funding by giving priority to proposals that address documented health and safety concerns.</li> <li>Encourage innovative proposals that improve housing, and other eligible activities to renew designated revitalization areas.</li> <li>Encourage the development of facilities needed to support employment programs such as job training and child and elder care.</li> <li>Support and encourage neighborhood revitalization efforts identified in locally developed plans and strategies.</li> <li>Improve the availability and adequacy of essential public facilities, and remedy serious deficiencies in areas that principally serve people of low or moderate income.</li> </ul>
	• Ensure that municipalities have the capacity to implement community development programs and maintain community development
If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)	Guidelines, applications and additional program documentation can be found on the NJDCA SAGE system https://dcasage.intelligrants.com/Portal.asp

Describe the process	The State Final Plan details the request for proposal (RFP) process that
for awarding funds to	scores, ranks proposals and awards grants to eligible units of general
state recipients and	local government based on rank.
how the state will	
make its allocation	
available	
avaliable	
to units of general	
local government, and	
non-profit	
organizations,	
including community	
and faith-based	
organizations. (ESG	
only)	
Identify the method of	NA
selecting project	
sponsors (including	
providing full access to	
grassroots faith-based	
and other	
community-based	
organizations).	
(HOPWA only)	

Describe how	<b>Emergency Housing Repair Fund</b> (\$20,000) provides up to \$10,000 per
resources will be allocated among funding categories.	unit to address emergency conditions of owner-occupied units. Grants are restricted to families with household income below 80% of the county median income. Assistance will be provided on a first-come, first-served basis to the extent funds are available. Only eligible units of local government may apply on behalf of the homeowner.
	<b>Innovative, Economic Development and Property Buyout Fund</b> (\$1,200,000) provides CDBG funds to eligible activities that do NOT qualify under the other Small Cities categories. Innovative Development Funds are awarded or passed through eligible units of local governments and to local non-profit organizations or businesses to carry out CDBG eligible projects. Grants may not exceed \$400,000 unless compelling reasons for exceeding that amount are set forth by the applicant and accepted by the DCA.
	<b>Housing Rehabilitation Fund</b> (\$800,000) provides funds for single- family owner-occupied housing rehabilitation projects in an overall effort to improve affordable housing conditions in New Jersey. Family household incomes cannot exceed 80% of the county median income. Municipal projects are capped at \$200,000. County-managed and multi-jurisdictional projects may be awarded up to \$300,000 to \$400,000 projects.
	<b>Public Facilities Fund</b> (\$4,517,428) provides funds to units of local government to reconstruct or improve essential public facilities and infrastructure that primarily benefits people of low and moderate income. The maximum grant awarded in this category will be \$400,000. However, this maximum may be exceeded if compelling reasons are presented and accepted by the DCA.
Describe threshold factors and grant size limits.	Grant size is listed above. The NJ Small Cities CDBG Program may consider increasing funds based on need and provide additional funds for projects throughout the year should funds become available through cancellations or projects that were completed under budget. The NJ Small Cities CDBG Program may consider offering recent or existing grantees the opportunity to amend their grant agreement/project scope should they experience a subsequent unforeseen disaster (natural or man-made) and have no other means to address the problem. All amended projects must be an eligible CDBG activity, meet the National Objective and be reviewed and approved by NJ DCA.

	What are the outcome measures expected as a result of the method of distribution?	The outcome measures are identified within the Annual Goals section of this report.
2	State Program Name:	Emergency Solutions Grant Program
	Funding Sources:	ESG
	Describe the state program addressed by the Method of Distribution.	<ol> <li>The Emergency Solutions Grant Program provides funds to maintain shelter facilities by:         <ol> <li>Addressing life and safety issues</li> <li>Purchasing equipment and furnishings that will provide direct benefits to the shelter's residents</li> <li>Creating new emergency shelter beds when needed</li> <li>Providing temporary financial assistance and services to prevent households from becoming homeless; diverting people who are applying for shelter into other housing; and helping those who are experiencing homelessness to be quickly re-housed and stabilized.</li> </ol> </li> </ol>

Describe all of the	• Experience with providing similar services and assistance
criteria that will b	• Experience with working with the target population
used to select applications and t	Capacity to successfully manage previous program grants
relative important these criteria.	A shift and a start should be the start and the test of the start should be had a track
	• Proposed project(s) is supported by the local CoC.
	<ul> <li>All applicants are required by the US Department of Housing and Urban Development to: 1) obtain a DUNS number and complete or renew their registration with the System for Award Management (SAM); and 2) be active participants in a Homeless Management Information System (HMIS).</li> </ul>
If only summary criteria were described, how ca potential applican access application manuals or other state publications describing the application criteria (CDBG only)	ts

Describe the process for awarding funds to state recipients and how the state will make its allocation available	Eligible entities are government entities and nonprofit organizations.
to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG	
organizations. (ESG only)	
Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)	NA
Describe how resources will be allocated among funding categories.	Emergency Shelters/Transitional Facilities: \$760,620 Homeless Prevention/Rapid Re-Housing: \$2,062,859 Administration: \$228,931

	Describe threshold factors and grant size limits.	The maximum award to a grantee is \$400,000
	What are the outcome measures expected as a result of the method of distribution?	The outcome measures are identified within the Annual Goals section of this report.
ß	State Program Name:	HOME Investment Partnerships Program
	Funding Sources:	НОМЕ
	Describe the state program addressed by the Method of Distribution.	<ul> <li>HOME provides funds to:</li> <li>Develop affordable housing units</li> <li>Provide rental assistance to elderly and disabled households</li> </ul>

Describe all of the criteria that will be	<ol> <li>Capacity of the applicant to successfully undertake the proposed activities</li> </ol>
used to select applications and the relative importance of these criteria.	<ol> <li>Demonstrated effective grant management (achieved prior grant objectives within the established time frame; provided accurate cost estimates of the proposed work; expended previous grant awards correctly and in a timely manner; and produced and submitted prior grant's performance and financial reports correctly and on-time)</li> </ol>
	3. No unresolved audit findings with DCA.
	4. Sufficient revenue/income to complete the project.
	5. Approach and Budget (reasonable program costs and timeline for completion)
If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)	NA
Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non- profit organizations, including community and faith-based organizations. (ESG only)	NA

Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)	NA
Describe how resources will be allocated among funding categories.	Community Housing Development Organization (CHDO) Production (\$726,874) provides funding to eligible CHDOs producing affordable units. Eligible activities include: acquisition, demolition and removal of buildings; construction of new housing; conversion of non-residential to residential space and the substantial rehabilitation of vacant buildings. Housing Production Investment Fund (\$1,405,290) provides funds to developers for creating affordable rental and sale units. Eligible activities include: acquisition, demolition and removal of buildings; construction of new housing; conversion of non-residential to residential space and the substantial rehabilitation of vacant buildings. HOME Tenant-Based Rental Assistance (TBRA) (\$2,229,080) helps reduce the housing costs of very low-income households by providing direct rent subsidy payments to their landlords. Administration (\$484,582)
Describe threshold factors and grant size limits.	A project is eligible for the maximum per-unit subsidy limits, formulated in accordance with Section 234-Condominium Housing basic mortgage limits, for elevator-type projects, in conjunction with the State Balanced Housing Program rules. The amount of funds reserved for a project will be based on the information provided in the HOME Production Program application via SAGE and will fund only the gap between project cost and other revenue. The Department, at its discretion, may award less than the maximum subsidy.

	What are the outcome measures expected as a result of the method of distribution?	The outcome measures are identified within the Annual Goals of this report.
4	State Program Name:	НОРWA
	Funding Sources:	НОРЖА
	Describe the state program addressed by the Method of Distribution.	Provides housing assistance to low- income persons with HIV/AIDS.
	Describe all of the criteria that will be used to select applications and the relative importance of these criteria.	A low-income individual living alone, or as a head of household, or an eligible child residing with a parent or legal guardian who is HIV/AIDS positive, is qualified to receive permanent tenant-based rental assistance. Applicants must be referred to DCA by a participating HIV/AIDS service provider agency and be receiving HIV/AIDS case management. Applications will not be accepted directly from the applicant. All clients receive HIV case management and related services through State and federal (Ryan White) funded grantees in their area.

If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)	NA
Describe the process for awarding funds to state recipients and how the state will make its allocation available	NA
to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG	
only) Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)	The Department of Health selects the community-based support organizations that provide participants with case management and ancillary services in conjunction with the rental subsidies. These agencies certify that each HOPWA participant receives required case management services and meets the criteria. HIV/AIDS service providers meet with the project sponsors on a quarterly basis in order to review program activities and progress.

Describe how resources will be allocated among funding categories.	All programmatic funds (\$1,465,818) are allocated for tenant-based rental assistance. \$118,850 for administration.
Describe threshold factors and grant size limits.	The amount of housing assistance provided is approximately 30% of the participants' adjusted gross income.
What are the outcome measures expected as a result of the method of distribution?	The outcome measures are identified within the Annual Goals section of this report.

5	State Program Name:	Housing Trust Fund
	Funding Sources:	Housing Trust Fund
	Describe the state program addressed by the Method of Distribution.	Develop affordable rental housing units for families at or below 30% AMI and for people who are most vulnerable, including those with disabilities or other special needs. DCA will award only those projects that will provide housing to extremely low-income individuals and families with special needs.
	Describe all of the criteria that will be	1. Applicant's ability to obligate HTF funds and applicant's ability to undertake eligible activities in a timely fashion:
	used to select applications and the relative importance of these criteria.	The best applications must substantiate the applicant's experience in developing affordable housing, demonstrated financial ability to develop the project, experience with DCA and HUD programs, no loan findings or other outstanding issues with DCA/HUD, a feasible project budget and timeline which evidences that the project will be completed within two years of award.
		2. Priority based upon geographic diversity:
		This program seeks to encourage geographic diversity through "High Opportunity" neighborhoods, which are characterized by the following criteria - low municipal poverty level, the municipality is not on State Urban Aid list, accessible public transportation within one mile, and low municipal labor force unemployment rate.
		3. The merits of the application in meeting the State's priority housing needs:
		<ul> <li>Applicants should have experience in serving special needs populations, preferably be a non-profit, include a service plan detailing how services will be provided on a voluntary basis to targeted special needs population (by applicant or by partner in formal Memorandum of Understanding) and 100% of units within the project will serve Special Needs population.</li> <li>4. The extent to which application makes use of non-federal funding</li> </ul>
		sources: Applications that substantiate leveraging of non-public funds will receive preferential points.

If only summary criteria were described, how can potential applicants access application manuals or other	NA
state publications describing the application criteria? (CDBG only)	
Describe the process for awarding funds to state recipients and how the state will make its allocation available	NA
to units of general local government, and non-profit organizations, including community and faith-based	
organizations. (ESG only)	
Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based	NA
organizations). (HOPWA only)	

Describe how resources will be allocated among funding categories.	Funds are allocated for housing production \$6,271,261 and administration cost \$696,806.	
Describe threshold factors and grant size limits.	A project is eligible for the per-unit subsidy amount based on bedroom size and project cost. Maximum award per project will not exceed \$700,000. Maximum per unit subsidy will not exceed the following standards: Studio- \$175,000; 1-Bedroom \$250,000; 2-Bedroom \$300,000; 3-Bedroom \$350,000; 4-Bedroom \$400,000	
	The HTF funds will be provided as gap financing, using current HC subsidy limits slightly adjusted upwards based on actual project c in the State's CDBG-DR Neighborhood Enhancement Program Special Needs Housing Partnership Loan Program. The amount of fu reserved for a project will be based on the information provided in HTF application via SAGE and will fund only the gap between pro cost and other revenue. The Department, at its discretion, may aw less than the maximum subsidy.	
What are the outcome measures expected as a result of the method of distribution?	The goal of the program is to develop 31 units of affordable housing in 2019.	

# **AP-35 Projects – (Optional)**

Introduction:

#	Project Name	

Table 8 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

# **AP-38 Project Summary**

## **Project Summary Information**

# AP-40 Section 108 Loan Guarantee – 91.320(k)(1)(ii)

Will the state help non-entitlement units of general local government to apply for Section 108 loan funds?

No

Available Grant Amounts

No

Acceptance process of applications

NA

# AP-45 Community Revitalization Strategies – 91.320(k)(1)(ii)

Will the state allow units of general local government to carry out community revitalization strategies?

No.

# State's Process and Criteria for approving local government revitalization strategies

There are currently no approved Neighborhood Revitalization Strategy areas in New Jersey.

# AP-50 Geographic Distribution – 91.320(f)

# Description of the geographic areas of the state (including areas of low-income and minority concentration) where assistance will be directed

CDBG-Small Cities awards are directed toward eligible municipalities throughout the State (please see attached list) and CDBG-DR assistance is targeted to the Sandy-impacted counties. Other formula funds are distributed through a competitive, open process via the Department of Community Affairs' System for Administering Grants Electronically (SAGE) and, therefore, the ultimate geographic distribution of these funds cannot be predicted.

## **Geographic Distribution**

Target Area	Percentage of Funds
State of New Jersey	100
CDBG - Eligible Towns	100
Sandy Impacted Counties	100

Table 9 - Geographic Distribution

# Rationale for the priorities for allocating investments geographically

NA

## Discussion

Except for the CDBG Program and the Sandy CDBG-DR Program, the State does not have a geographic targeting strategy, insofar as it does not select areas of the state which will be exclusively awarded funding through the ESG, HOME and HTF programs.

# Affordable Housing

# AP-55 Affordable Housing – 24 CFR 91.320(g)

# Introduction:

The one-year goals for affordable housing vary by program and the population to be served.

One Year Goals for the Number of Households to be Supported		
Homeless	456	
Non-Homeless	52	
Special-Needs	125	
Total	581	

Table 10 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supp	orted Through
Rental Assistance	190
The Production of New Units	52
Rehab of Existing Units	50
Acquisition of Existing Units	0
Total	402

Table 11 - One Year Goals for Affordable Housing by Support Type

## Discussion:

The one-year goals for affordable housing vary by program and the population to be served.

# AP-60 Public Housing - 24 CFR 91.320(j)

# Introduction

This section describes DCA's efforts as a public housing authority (PHA) to meet the needs of renters receiving housing assistance.

#### Actions planned during the next year to address the needs to public housing

DCA continues to administer the federal Housing Choice Voucher program that supports approximately 23,000 households in New Jersey. In addition, DCA operates the State Rental Assistance Program (SRAP), which provides state-funded rental assistance to more than 4,000 households. The agency also administers the Supportive Housing Connection program that provides rental assistance to approximately 11,000 individuals with special needs.

# Actions to encourage public housing residents to become more involved in management and participate in homeownership

DCA will continue to promote the following programs to Housing Choice Voucher Program participants:

The Section 8 Homeownership Program allows families who are receiving Section 8 rental assistance to use that assistance to help pay the mortgage on a home they buy. In FFY 2019, 10 program participants will become homeowners. To qualify the family must:

To qualify the family must:

- Be a first-time homebuyer
- Be employed full time for at least one year with a minimum earned income of \$25,000 (except elderly and disabled for whom the minimum income requirement is 12 times the monthly SSI/SSD amount)
- Have a credit score of at least 670 and successfully complete homebuyer housing counseling.

#### FY 2019 Homeownership Program Data

FY 2019 Homeownership Program Data	
Number of mortgage loan applications received	0
Number of participants who have completed a homeownership class	8
Number of participants deemed mortgage ready	8
Number of participants in housing search	8
Number of participants who have purchased a home	3

The Family Self-Sufficiency Program (FSS) assists low-income tenants build assets and increase their earnings so that they can better meet their families' needs and become independent of welfare assistance. As part of the program, DCA establishes an interest-bearing FSS escrow account for each participating family. An escrow credit, based on increases in earned income of the family, is credited to this account during the five-year term of the FSS contract. In FFY 2019, DCA will have 225 active FSS participants.

# If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

DCA is not a troubled PHA. DCA will continue to work in conjunction with the local HUD field office in addressing the needs of struggling public housing authorities throughout the state. The State has also

taken over the administration of vouchers for several troubled PHAs in the past and provided tenant protection vouchers to troubled projects.

#### Discussion

# AP-65 Homeless and Other Special Needs Activities – 91.320(h)

#### Introduction

The State will continue working to reduce and end homelessness by collaborating with community-based non-profits and local Continuums of Care (CoC). The State relies on these partners to conduct outreach to persons who are homeless, assess their needs and communicate these needs to the State. To that end, the State will:

- Require all Homelessness Prevention Program, Homelessness Prevention and Rapid Re-Housing Program and Shelter Support Program grantees to actively participate in their County CoC.
- Require all Homelessness Prevention Program, Homelessness Prevention and Rapid Re-Housing Program and Shelter Support Program grantees to utilize HMIS.
- Encourage Homelessness Prevention Program, Homelessness Prevention and Rapid Re-Housing Program and Shelter Support Program grantees to participate in the annual Point-in-Time Count.

The State has created the Office of Homelessness Prevention within the DCA along with a proposed \$3 million in State funding. The Office will work with stakeholders to develop coordinated State approaches to addressing homelessness.

The State will also continue to support housing first initiatives that provide permanent housing and supportive services to chronically homeless households who are high utilizers of public systems. The State continues to provide security deposits and at least 120 vouchers to long-term homeless individuals who have an opioid addiction. The purpose of this housing first initiative is to help stabilize homeless opioid addicts by providing housing and case management. The DCA is working with the CoCs in Hudson county to provide 25 vouchers for homeless individuals referred by the hospitals that are over utilizers of hospital emergency rooms as well as 25 vouchers in Middlesex county for the same initiative.

## Department of Human Services State Rental Assistance Program Initiatives

DCA signed a Memorandum of Agreement with DHS to administer a voucher program for households transitioning from the Division of Family Development (DFD)'s demonstration housing programs, which have ended. This voucher program will serve up to 500 households from those programs who have a permanent disability and receive SSI, and who would be at risk of homelessness without this subsidy and may be expanded based on DFD's needs.

In addition, DCA has entered an agreement with DHS – Division of Developmental Disabilities (DDD) to aid

in screening applications and administering vouchers for people with developmental disabilities who may require a live-in aide. DCA reviews eligibility for live-in aides in its Housing Choice Voucher and State Rental Assistance Programs, and DDD has requested DCA's assistance in this area.

#### **Department of Children and Families Households**

DCA signed a Memorandum of Agreement with DCF to administer a voucher program for families participating in the Keeping Families Together Initiative. The program will provide permanent housing to 600 households who are involved with the child welfare system.

# Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

New Jersey will continue its continuum of care approach to address and identify the needs of the homeless. This includes programs and services addressing each stage of the homeless continuum: homeless prevention, rapid re-housing, emergency shelter, temporary housing assistance and permanent supportive housing programs.

Homelessness Prevention: The State of New Jersey will continue to provide temporary financial assistance to low- and moderate-income homeless households in imminent risk of homelessness due to a rental eviction through the Homelessness Prevention Program (HPP). The HPP can provide the following types of assistance:

- 1. Rental Arrears a maximum of 3 months' back rent plus any court fees, legal fees and other late fees included as rent in a written lease.
- 2. Relocation: security deposit of up to 1 ½ months' rent and 2 months' rent.

In addition, a new law was established to create the Office of Homelessness Prevention in the Department of Community Affairs. It is charged with bringing together State and local agencies and private organizations that provide services to persons who are homeless or those at risk for homelessness, and to implement a statewide strategy to address homelessness. The Office of Homelessness Prevention will compile data on State programs and local coalitions that provide assistance to homeless persons.

ESG: The State of New Jersey will continue to provide rapid re-housing assistance through the Homelessness Prevention and Rapid Re-Housing Program to homeless households at or below 30% of Area Median Income (AMI). Rapid re-housing assistance includes financial assistance, case management, housing search and placement, credit repair, money management and budgeting.

# Addressing the emergency shelter and transitional housing needs of homeless persons

The State will continue to provide funds to maintain shelter facilities through the ESG Program. The

Annual Action Plan

program provides funding to do the following:

- 1. Address life and safety issues in emergency shelters and transitional housing facilities.
- 2. Purchase equipment and furnishings that will provide direct benefits to the shelter's residents.
- 3. Create new emergency shelter beds when needed.

DCA and the State Parole Board will also continue the Another Chance program. The program expands housing resources available to inmates released from prison without a stable living arrangement. The program provides temporary housing assistance (up to six months) to offenders being released from designated Department of Corrections' facilities that do not have an approved residence of record. The program is currently operating in Camden, Newark, New Brunswick and Trenton.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again. The Office of Homelessness Prevention will be instrumental in facilitating data on homelessness in the state to better identify this population.

The State will continue to apply for HUD Continuum of Care funding (CoC) provide rental assistance to homeless persons with disabilities, in collaboration with local social service providers. Funds for this program have been granted in Atlantic, Burlington, Cape May, Essex, Gloucester, Middlesex, Morris, Passaic and Warren Counties. In addition, the State through the Homelessness Prevention and Rapid Re-Housing Program will continue to provide rapid re-housing assistance to households up to 30% of Area Median Income.

Rental assistance will continue to be provided to people who are homeless and working towards selfsufficiency through the Housing Choice Voucher, State Rental Assistance and the HOME Tenant-Based Rental Assistance programs.

DCA also administers 971 Veterans Administration Supportive Housing (VASH) vouchers and 273 projectbase Housing Choice Vouchers for homeless and at-risk veterans. In addition, DCA has "graduated" 67 formerly homeless veterans from VASH to Housing Choice Vouchers.

DCA has also committed rental assistance to the Keeping Families Together Initiative with the Department of Children and Families (DCF). This program targets rental assistance and supportive services to extremely vulnerable families who are homeless or live in unstable housing, and who are involved with the child welfare system. The goal is to ensure that children are not removed from their families, or that families can reunify, with stable housing and services designed to support their tenancy. DCA committed a total of 600 vouchers to this program. In addition, DCA has committed 100 vouchers for homeless and at-risk youth and 25 project-based vouchers for households referred by DCF that need housing to maintain their children or for family re-unification.

As previously stated, the new Office of Homelessness Prevention will compile data on State programs and local coalitions that provide assistance to homeless persons and implement a statewide strategy to address homelessness.

Rental assistance will continue to be provided to people who are homeless and working towards selfsufficiency through the Housing Choice Voucher, State Rental Assistance and the HOME Tenant-Based Rental Assistance programs.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

The State will continue to use a portion of its Emergency Solutions Grant funds along with State Homelessness Prevention funds to provide financial assistance and services to either prevent households from becoming homeless or rapidly re-house those who are homeless.

The DCA is continuing to collaborate with DHS in administering the Supportive Housing Connection program to assist individuals with special needs since the fall of 2018 and early 2019.

## Discussion

# AP-70 HOPWA Goals - 91.320(k)(4)

One-year goals for the number of households to be provided housing through the use of HOPWA for:		
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or		
family	0	
Tenant-based rental assistance	125	
Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds	0	
Units provided in transitional short-term housing facilities developed, leased, or operated with		
HOPWA funds	0	
Total	125	

# AP-75 Barriers to affordable housing – 91.320(i)

## Introduction:

There are State and federal issues affecting the availability of affordable housing. Barriers to affordable housing include outdated local land use regulations, site and subdivision standards, development standards, lengthy and complex permit processes, and exclusionary zoning.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

- 1. In New Jersey, land use is regulated almost exclusively at the local level. However, the State has developed policies where possible to increase access to affordable housing and provides land use planning assistance to help municipalities modernize their master plans and land use ordinances.
- The State will also continue to partner with HMFA to provide credit counseling to very low-income and low-income Section 8 households interested in becoming homeowners. In addition, DCA through its Homelessness Prevention and Rapid Re-Housing Program is providing credit counseling to eligible households at 30% or less of AMI.
- 3. Continue to apply for additional competitive vouchers through the Family Unification Program, the Veterans Affairs Supportive Housing Program, and the Mainstream Voucher Program, etc.
- 4. Continue to promote the development of affordable housing in areas of low poverty and high opportunity through incentives in the Low-Income Housing Tax Credit Program Qualified Allocation Plan as administered by HMFA.
- 5. Promote the development of an educational effort to address NIMBYism and build support for and neutralize opposition to affordable housing.
- 6. Promote the development of transit-accessible, pedestrian friendly and environmentally responsible communities within easy reach of employment opportunities in the design of affordable housing.
- 7. To continue to place a high priority on the long-term preservation of existing, viable affordable housing stock.
- 8. Through DCA's Division of Local Planning Services, provide technical planning assistance to help municipalities modernize their master plans and land use ordinances.

# AP-85 Other Actions – 91.320(j)

## Introduction:

The following are the State's strategies to address underserved populations, to foster and maintain affordable housing, to remove barriers and to assist families at or below the poverty level.

# Actions planned to address obstacles to meeting underserved needs

The following sections describe the State's planned actions to address issues related to meeting underserved populations, fostering and maintaining affordable housing, reducing lead-based paint hazards, reducing the number of poverty-level families, developing institutional structure, and enhancing coordination between public and private housing and social service agencies.

# Actions planned to foster and maintain affordable housing

DCA will continue efforts to foster and maintain affordable housing by the doing the following:

- 1. DCA will continue to enhance local capacity building and serve disadvantaged and under-served areas.
- 2. DCA will continue to work with units of general local government so that nonprofits and businesses will be able to receive grants.
- 3. DCA will continue to collaborate with HUD, various state departments and agencies such as the NJ Housing and Mortgage Finance Agency, the NJ Redevelopment Authority and the NJ Economic Development Agency to sponsor training and technical assistance for local officials to increase knowledge of and access to available state and federal programs and resources.
- 4. In addition to using CDBG, ESG, HOME, HTF and HOPWA funds to address the affordable housing need, the State will continue to coordinate the use of all available resources such as the Low-Income Housing Tax Credit Program, Sandy CDBG-DR Programs, the State Affordable Housing Trust Fund and HMFA's Multi-Family Rental Housing Program to develop new affordable housing.
- 5. DCA will continue to administer the state Housing Choice Voucher program and the State Rental Assistance Program (SRAP) to provide rental assistance to make housing affordable to low-income participants. Each of these programs contains a project-based voucher component to assist in the creation of new affordable housing.
- **6.** Governor Murphy's SFY 2020 (FFY2019) budget allocated \$59 million from the State's Affordable Housing Trust Fund to the development of new affordable housing.

# Actions planned to reduce lead-based paint hazards

In FY19, DCA received a \$3.6 million grant from HUD's Office of Lead Hazard Control and Healthy Homes to provide lead abatement and healthy homes services to approximately 122 units throughout NJ over a

#### period of 42 months.

In FY20, DCA will award and allocate \$10 million for projects that address lead-based paint hazards. These funds will be targeted to municipalities with high percentages of children with elevated blood levels.

## Actions planned to reduce the number of poverty-level families

The State will continue to address the problem of poverty by providing emergency assistance. Such actions will include the following:

- Providing shelter, food, clothing, and social services to families in crisis.
- Support development of permanent, transitional and affordable housing and shelter facilities.
- Providing health care to homeless people.
- Aiding homeless runaway youth.
- Assisting individuals who are mentally or physically impaired.
- Helping victims of domestic violence.
- Providing low income energy services.
- Administering rental assistance programs.
- Providing job training to low income and homeless individuals.
- Providing funding for literacy education.

The State will also continue to support housing first/rapid-re-housing programs that move homeless households from shelters into permanent supportive housing with a level of services commensurate with their needs.

# Actions planned to develop institutional structure

DCA will continue to coordinate initiatives, such as Housing First and Keeping Families Together, that bring together public and private resources and social services.

The Governor's budget has recommended \$3 million in funding to create the Office of Homelessness Prevention to implement comprehensive policies to reduce homelessness and expand access to the continuum of housing options. The Office will coordinate collaboration between public and private stakeholders.

# Actions planned to enhance coordination between public and private housing and social service agencies

Government agencies and for-profit and nonprofit organizations all play a part in the provision of affordable housing, community development, and economic development. The State will continue to

work with these entities to address New Jersey's housing and community development needs.

#### Discussion:

The State acknowledges that to successfully obtain and sustain housing for special needs populations there must be coordination between public and private housing and service agencies. The initiatives such as SRAP Opioid and Keeping Families Together discussed above are a combination of government, community-based nonprofits and private landlords.

# **Program Specific Requirements**

# AP-90 Program Specific Requirements – 91.320(k)(1,2,3)

## Introduction:

The following are the program specific requirements for the CDBG, ESG, HOME, HOPWA and HTF Programs.

# Community Development Block Grant Program (CDBG) Reference 24 CFR 91.320(k)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next	
program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to	
address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not	
been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

## **Other CDBG Requirements**

1. The amount of urgent need activities	0

2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit- a consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.
90 to 100.00%

# HOME Investment Partnership Program (HOME) Reference 24 CFR 91.320(k)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The State will not be using other forms of investment. The State utilizes the SAGE system to announce all its Requests for Proposals. The SAGE site (https://njdcasage.state.nj.us/) includes detailed

information on the State's HOME Program requirements, identifies eligible agencies, and provides contact information. DCA utilizes SAGE to review, approve, and manage the HOME grants electronically.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Housing units sold during the period of affordability will be sold solely to low-income households who will use the property as their principal residence and not lease the unit. The DCA will approve all resale prices in advance to assure that the original owner receives a fair return on their investment. All conveyances of restricted ownership units shall be made by deeds and restricted conveyances.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The State utilizes the Uniform Housing Affordability Controls (UHAC) (N.J.A.C. 5:80-26.1 et seq.) to determine resale prices and fair return on investment. The fair return on investment includes the homeowner's original investment plus any increase in the market value of the property attributable to capital improvements. The State determines affordability under the HOME Program by utilizing 95 percent of the median purchase price of the area based on the FHA Section 203(b) Mortgage Limit.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The State does not intend to use HOME funds to refinance existing debt secured by multifamily housing that is being renovated with HOME funds.

# Emergency Solutions Grant (ESG) Reference 91.320(k)(3)

1. Include written standards for providing ESG assistance (may include as attachment)

Grantee agrees to fully comply with the provisions of this Agreement; the applicable fair housing and civil rights requirements at 24 C.F.R. § 5.105(a); and the uniform administrative requirements for local units of government at 24 C.F.R. Part 85, or for non-profit organizations at 24 C.F.R. Part 84, as applicable.

Grantees receiving funds to renovate an emergency shelter or transitional shelter will be required to meet the following standards:

Prior to the disbursement of funds, the Grantee shall submit the following documents to the Department for approval:

- Evidence that the environmental review requirements set forth in 24 CFR Part 58 have been satisfied and that the Grantee has received approval of the Request for Release of Funds or has been determined to be exempt from this requirement.
- A Grant Management Plan indicating the personnel, by title, and their responsibilities for administering and implementing this agreement, and the professional services to be used on the project.
- A plan describing the social services that will be provided to homeless clients in the shelter and transitional housing facilities.
- Evidence that the Grantee has sufficient funding to complete the renovation from sources other than those provided by this Agreement, when additional funding is necessary to complete the activities.
- A report from a licensed professional architect or engineer that describes the structural conditions of the buildings. The report should identify the specific improvements that are required to make the building structurally sound, and the cost of such improvements.

Prior to undertaking any construction activity, the grantee shall provide the Department with the following documents:

- A detailed set of plans, specifications and cost estimates certified by an appropriate licensed professional.
- Documentation that all necessary titles, permits and approvals to undertake the activities have been secured.
- Construction agreements between Grantee and construction contractors.
- The Grantee shall provide the Department with an annual certification, for a period of either three years (for capital expenses under \$100,000) or ten years (for capital expenses over \$100,000), starting on the date that certification is issued to the Department confirming the completion of the work, stating that the shelter facilities have continued to be used for homeless purposes.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

All of New Jersey CoCs were required to develop and implement a coordinated assessment system for all CoC and ESG-funded programs by January 31, 2019. Many of these systems are still being streamlined to run more effectively.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

DCA utilizes a competitive Request for Proposal (RFP) process to solicit sub-grantees. Proposals are evaluated and ranked by a review committee comprised of DCA staff. Eligible entities are government

agencies and nonprofit organizations. The RFP is posted on the Department of Community Affairs' NJDCA SAGE system and electronic notices are sent out to all the State's Continuum of Care contacts and to all the Municipal Clerks through DCA's Division of Local Government's Services' newsletter.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

N/A, the State continues to meet the homeless participation requirement by consulting with homeless and formerly homeless households that are utilizing ESG funds to obtain housing stability.

5.. Describe performance standards for evaluating ESG.

DCA utilizes the following performance standards for evaluating ESG Shelter grants:

- At least 25 persons will receive emergency housing during the grant
- At least 75% of the beds in the shelter or transitional housing facility will be utilized per month
- A van purchased with Shelter Support funds will be utilized at least 3 times per week transporting clients to medical appointments, employment opportunities, Laundromat, grocery store, day care etc.
- The average length of stay in an emergency shelter will be no more than six months
- The average length of stay in a transitional housing facility will be not less than 6 months

\* Performance outcomes specific to the approved grant activities will be negotiated prior to the contract's execution.

DCA utilizes the following performance standards for evaluating ESG Homelessness Prevention and Rapid Re-Housing grants:

- A minimum of 40 households will be assisted
- A minimum of 28 households will be moved from emergency shelter to permanent housing in less than 90 days
- A minimum of 12 households at risk of becoming homeless will have their housing stabilized
- All participants will receive a minimum of 2 case management visits (at least one hour every 3 months)
- All participants will receive a minimum of 2 credit and budget counseling sessions; at least one hour every 3 months

## Discussion:

The Emergency Solutions Grant Program provides funds to nonprofit agencies to rapidly re-house homeless households and to emergency shelters and transitional housing facilities to abate code

violations and to improve the living conditions of its residents. Funds are awarded competitively via an RFP to qualified municipalities and nonprofits.

# Housing Trust Fund (HTF) Reference 24 CFR 91.320(k)(5)

- 1. How will the grantee distribute its HTF funds? Select all that apply:
  - The State utilizes the SAGE system to announce all its Requests for Proposals. The SAGE site (https://njdcasage.state.nj.us/) includes detailed information on the State's HTF Program requirements, identifies eligible agencies, and provides contact information. DCA utilizes SAGE to review, approve, and manage the HTF grants electronically.
- 2. If distributing HTF funds through grants to sub grantees, describe the method for distributing HTF funds through grants to sub grantees and how those funds will be made available to state agencies and/or units of general local government. If not distributing funds through grants to sub grantees, enter "N/A".
  - N/A
- 3. If distributing HTF funds by selecting applications submitted by eligible recipients,
  - a. Describe the eligibility requirements for recipients of HTF funds (as defined in 24 CFR § 93.2). If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".
  - The State will distribute HTF funds by selecting applications submitted by eligible recipients. Eligible recipients will be for-profit or non-profit developers who demonstrate the experience and capacity to successfully undertake the proposed activities. Eligible recipients must demonstrate, through their own experience or through formal partnership with other entities participating in the proposed project:
  - Experience in developing affordable housing
  - Experience in managing affordable housing
  - Experience in working with the target population
  - Organization must be financially sound
  - Organization must be in good standing with the State of New Jersey Department of Community Affairs (DCA) and the U.S. Department of Housing and Urban Development (HUD).

# Describe the grantee's application requirements for eligible recipients to apply for HTF funds. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

The following threshold requirements determine eligibility of applicants for HTF funds:

- 1) Project must not require any municipal, county, regional or state approval beyond a construction permit
- 2) All financial sources must have written commitments

3) Project must provide housing to extremely low-income individuals, those earning 30% or less of the Area Median Income as defined by the U.S. Department of Housing & Urban Development (HUD), and families with special needs

4) Project must be able to be completed within two (2) years

5) No project can contain more than 4 HTF units

6) Projects must not be located in a flood plain or environmentally sensitive area

7) The project units must be considered permanent housing, and no aspect of the lease can be contingent upon receiving social services

8) Developer fee must not exceed 5% of the project total development cost

9) Debt Coverage Ratio must be at least 1.2

10) Project is financially feasible

Qualified applicants must submit the following documents in support of their organizational eligibility:

1) Articles of Incorporation

2) Certificate of Good Standing

3) Proof of site control (Deed, Contract of Sale, Option Agreement, etc.)

4) Original Sealed Resolution of support from the Board.

**c.** Describe the selection criteria that the grantee will use to select applications submitted by eligible recipients. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

The following lists the selection criteria the State will use to select applications by eligible recipients:

1. Applicant's ability to obligate HTF funds and applicant's ability to undertake eligible activities in a timely fashion:

Applications must substantiate the applicant's experience in developing affordable housing, demonstrated financial ability to develop the project, experience with DCA and HUD programs, no loan findings or other outstanding issues with DCA/HUD, a feasible project budget and timeline which evidences that the project will be completed within two years of award.

2. Priority based upon geographic diversity: This program seeks to encourage geographic diversity through "High Opportunity" neighborhoods, which are characterized by the following criteria: -low

municipal poverty level, the municipality is not on State Urban Aid lists, accessible public transportation within 1 mile, and low municipal labor force unemployment rate.

3. The merits of the application in meeting the State's priority housing needs. Applicants should have experience in serving special needs population, preferably be a non-profit, include a service plan detailing how services will be provided on a voluntary basis to targeted special needs population (by applicant or by partner in formal Memorandum of Understanding) and 100% of units within the project will serve Special Needs population.

4. The extent to which application makes use of non-federal funding sources. Applications that substantiate leveraging of non-public funds will receive preference.

**d.** Describe the grantee's required priority for funding based on geographic diversity (as defined by the grantee in the consolidated plan). If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Although the entire State is eligible, DCA reserves the right to distribute projects equitably throughout the state regardless of score.

In addition, in order to further the State's commitment to the development of affordable housing in areas of high opportunity, applications will receive points for projects located in places with access to public transportation and other amenities.

**e.** Describe the grantee's required priority for funding based on the applicant's ability to obligate HTF funds and undertake eligible activities in a timely manner. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

The applicant's capacity and successful experience in developing and managing affordable housing projects will be crucial in ensuring that HTF funds are obligated quickly and that projects are successfully completed in a timely fashion. Applications will receive points for demonstrating ability to meet the following criteria:

- Applicant has experience in developing affordable housing
- Applicant has demonstrated financial ability to develop the project
- Applicant has experience with DCA and HUD programs
- Applicant has no loan findings or other outstanding issues with DCA or HUD
- Project budget and time-line is feasible and reasonable
- Project will be completed within three years of award

**f.** Describe the grantee's required priority for funding based on the extent to which the rental project has Federal, State, or local project-based rental assistance so that rents are affordable to extremely low-income families. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

DCA will award Housing Choice Project-Based Vouchers to successful applicants to ensure that all rents are affordable to extremely low-income families.

**g.** Describe the grantee's required priority for funding based on the financial feasibility of the project beyond the required 30-year period. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

• Projects must be financially feasible in order to be awarded. Applications will receive preference points for extending the affordability controls beyond the initial 30 years.

**h**. Describe the grantee's required priority for funding based on the merits of the application in meeting the priority housing needs of the grantee (such as housing that is accessible to transit or employment centers, housing that includes green building and sustainable development features, or housing that serves special needs populations). If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

In order to achieve the State's goals in preventing and reducing homelessness and in providing affordable housing for people who are most vulnerable, including those with disabilities or other special needs, DCA will award only those projects that will provide housing to extremely low-income individuals and families with special needs. The definition of special needs includes:

- Heads of households with mental illness
- Heads of households with physical or developmental disabilities
- Heads of households who are victims of domestic violence
- Youth aging out of foster care, runaway and homeless youth
- Individuals and families who are homeless
- Disabled and homeless veterans
- Heads of households with HIV/AIDS
- Head of households who are re-entering community after incarceration in a correctional facility

DCA will award points to applications that describe a strong history of experience in serving the designated special needs population and provide a social services plan and evidence that voluntary social services will be made available to tenants. Applications will receive points for evidence of the following:

- Applicant has experience in serving special needs populations
- Applicant is a non-profit
- Application includes service plan detailing how services will be provided on a voluntary basis to targeted special needs population (by applicant or by partner in formal Memorandum of Understanding)
- 100% of project units will serve special needs population

**i.** Describe the grantee's required priority for funding based on the extent to which the application makes use of non-federal funding sources. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

• While projects may apply for up to 100% of financing from the HTF funds, DCA will award points to projects that include evidence of leverage from other non-federal sources.

5. Does the grantee's application require the applicant to include a description of the eligible activities to be conducted with HTF funds? If not distributing funds by selecting applications submitted by eligible recipients, select "N/A".

Yes

6. Does the grantee's application require that each eligible recipient certify that housing units assisted with HTF funds will comply with HTF requirements? If not distributing funds by selecting applications submitted by eligible recipients, select "N/A".

Yes

7. **Performance Goals and Benchmarks.** The grantee has met the requirement to provide for performance goals and benchmarks against which the grantee will measure its progress, consistent with the grantee's goals established under 24 CFR 91.315(b)(2), by including HTF in its housing goals in the housing table on the SP-45 Goals and AP-20 Annual Goals and Objectives screens.

Yes

8. Maximum Per-unit Development Subsidy Amount for Housing Assisted with HTF Funds. Enter or attach the grantee's maximum per-unit development subsidy limits for housing assisted with HTF funds.

The limits must be adjusted for the number of bedrooms and the geographic location of the project. The limits must also be reasonable and based on actual costs of developing non-luxury housing in the area.

If the grantee will use existing limits developed for other federal programs such as the Low Income Housing Tax Credit (LIHTC) per unit cost limits, HOME's maximum per-unit subsidy amounts, and/or Public Housing Development Cost Limits (TDCs), it must include a description of how the HTF maximum per-unit development subsidy limits were established or a description of how existing limits developed for another program and being adopted for HTF meet the HTF requirements specified above.

Subsidy amounts were tailored after the current HOME subsidy limits with some upward adjustment based on actual production costs in the State's CDBG-DR Neighborhood Enhancement Program (NEP) and the State's Special Needs Housing Partnership Loan Program (SNHPLP.) The Department, in addition to the aforementioned findings, conducted comparative research of construction costs throughout the state and found the costs to be consistent with no large variations. Maximum award per project will not exceed \$700,000. Each entity may apply for only one project. One project per municipality will be funded.

Unit Size	Maximum Per-Unit
Studio	\$ 175,000
1-Bedroom	\$ 250,000
2-Bedroom	\$ 300,000
3-Bedroom	\$ 350,000
4-Bedroom	\$ 400,000

The maximum per unit subsidy will be based on unit bedroom size per the chart below:

9. **Rehabilitation Standards.** The grantee must establish rehabilitation standards for all HTF-assisted housing rehabilitation activities that set forth the requirements that the housing must meet upon project completion. The grantee's description of its standards must be in sufficient detail to determine the required rehabilitation work including methods and materials. The standards may refer to applicable codes or they may establish requirements that exceed the minimum requirements of the codes. The grantee must attach its rehabilitation standards below.

In addition, the rehabilitation standards must address each of the following: health and safety; major systems; lead-based paint; accessibility; disaster mitigation (where relevant); state and local codes, ordinances, and zoning requirements; Uniform Physical Condition Standards; and Capital Needs Assessments (if applicable).

The attached New Jersey HTF Minimum Housing Rehabilitation Standards shall apply to NJHTF assisted projects. The standards provide details on what work is required, how that work should be performed (methods), and what materials should be used. The standards refer to applicable codes and, in some circumstances, establish requirements that exceed the minimum requirements of codes. Methods and materials are specified in some of the incorporated applicable codes referenced on page 6. In addition, NJHTF Minimum Housing Rehabilitation Standards include language that provides detail on methods and materials. The rehabilitation standards address the following categories: health and safety; major systems; lead-based paint; accessibility; disaster mitigation; State and local codes, ordinances, and zoning requirements; and inspectional areas and observable deficiencies from HUD's Uniform Physical Condition Standards identified by HUD as applicable to HTF-assisted housing.

# http://www.state.nj.us/dca/divisions/dhcr/offices/docs/nhtf-rehabiliation\_standards.pdf

10. **Resale or Recapture Guidelines.** Below, the grantee must enter (or attach) a description of the guidelines that will be used for resale or recapture of HTF funds when used to assist first-time homebuyers. If the grantee will not use HTF funds to assist first-time homebuyers, enter "N/A".

N/A

11. **HTF Affordable Homeownership Limits.** If the grantee intends to use HTF funds for homebuyer assistance and does not use the HTF affordable homeownership limits for the area provided by HUD, it must determine 95 percent of the median area purchase price and set forth the information in accordance with §93.305. If the grantee will not use HTF funds to assist first-time homebuyers, enter "N/A".

N/A

# 12. State Limited Beneficiaries or Preferences- § 91.320(k)(5)(vii)

Describe how the State will limit the beneficiaries or give preferences to a particular segment of the extremely low- or very low-income population to serve unmet needs identified in its consolidated plan or annual action plan. If the State will not limit the beneficiaries or give preferences to a segment of the extremely low- or very low-income population, enter "N/A".

Any limitation or preference must not violate nondiscrimination requirements in § 93.350, and the grantee must not limit or give preferences to students. The grantee may permit rental housing owners to limit tenants or give a preference in accordance with § 93.303(d)(3) only if such limitation or preference is described in the action plan.

As described above, the State will limit beneficiaries to extremely low-income households in which a head of household has a special need.

12. **Refinancing of Existing Debt.** Enter or attach the grantee's refinancing guidelines below. The guidelines describe the conditions under which the grantee will refinance existing debt. The grantee's refinancing guidelines must, at minimum, demonstrate that rehabilitation is the primary eligible activity and ensure that this requirement is met by establishing a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing. If the grantee will not refinance existing debt, enter "N/A."

N/A

# Discussion:

The Emergency Solutions Grant Program provides funds to nonprofit agencies to rapidly re-house homeless households and to emergency shelters and transitional housing facilities to abate code violations and to improve the living conditions of its residents. Funds are awarded competitively via an RFP to qualified municipalities and nonprofits.